

# Regulatory Guidance

Updated July 2011



## Composite Wood Products ATCM

# Sell-through Provisions That Apply to Manufacturers, Importers, Distributors, Fabricators, and Retailers of Composite Wood Product Panels and Finished Goods

(Note: This guidance document contains a comprehensive listing of the sell-through provisions and dates for all regulated entities involved with the sale of composite wood product panels and finished goods in California. The dates in this document have been revised to reflect Regulatory Advisory 10-01, which extended the sell-through date through December 31, 2011, for distributors, fabricators, and retailers of finished goods made with pre-Phase 1 panels, and Regulatory Advisory 11-01, which extended the sell-through dates for distributors, importers, fabricators, and retailers of finished goods containing Phase 1 hardwood plywood-veneer core and distributors of Phase 1 particleboard and medium density fiberboard panels.)

#### Introduction

In April 2007, the California Air Resources Board approved an airborne toxic control measure (ATCM) to reduce formaldehyde emissions from composite wood product panels and from finished goods that contain composite wood products. Businesses required to comply with the ATCM include manufacturers, importers, distributors, fabricators, and retailers of composite wood products and finished goods. The ATCM contains "sell-through" provisions that allow affected businesses to sell or use noncomplying composite wood products and finished goods for specified periods of time after the emission standard effective dates in the ATCM. The purpose of this guidance document is to describe these sell-through provisions.

The ATCM is contained in title 17, California Code of Regulations, sections 93120-93120.12. The ATCM applies to panels and finished goods that are sold, offered for sale, supplied, used, or manufactured for sale in California. The ATCM does not apply to panels and finished goods that are sold, offered for sale, or supplied for shipment and use outside of California. A "panel" is any particleboard, medium density fiberboard, or hardwood plywood board, produced for sale, supply, or distribution by a composite wood product manufacturer. Panels are collectively referred to in the ATCM and this Advisory as "composite wood products." A "finished good" is any good or product (e.g., cabinets, furniture, etc.), other than a panel, that contains at least one of the three types of composite wood products.

The ATCM established formaldehyde emission standards for hardwood plywood, particleboard, and medium density fiberboard. In addition, the ATCM requires fabricators of finished goods to use composite wood products that comply with the emission standards. The first emission standards became effective on January 1, 2009. Except as provided in the sell-through provisions described below, all composite wood products and finished goods sold, offered for sale, supplied, used, or manufactured for sale in California after January 1, 2009, must comply with the applicable emission standards.

#### Sell-through Provisions of the ATCM

Appendix 1 of section 93120.12 contains the sell-through provisions that apply to entities required to comply with the regulation. Under the sell-through provisions, composite wood products and finished goods manufactured <u>before</u> each applicable effective date may legally be sold, supplied, or offered for sale in California for specified periods of time after the effective date. Such products and finished goods do not need to comply with labeling requirements specified in the ATCM, unless these products comply

with the emission standards in the ATCM. (If a composite wood product was manufactured <u>after</u> an applicable effective date, the product must meet the applicable emission standard and there is no sell-through period.) The sell-through provisions are generally summarized below for all regulated entities, subdivided by whether the provisions apply to composite wood product panels or finished goods:

#### Manufacturers:

**Composite wood product panels:** Manufacturers may sell, supply, or offer for sale noncomplying composite wood products manufactured before the effective date of an applicable emission standard, for up to three months after the effective date.

#### Importers:

**Composite wood product panels:** Importers may sell, supply, or offer for sale noncomplying composite wood products for up to three months after the applicable effective date of the emission standard.

**Finished goods:** Importers may sell, supply, or offer for sale finished goods containing Phase 1 compliant hardwood plywood with composite core, particleboard, medium density fiberboard, and thin medium density fiberboard for up to eighteen months after the applicable Phase 2 emission standards and may sell, supply, or offer for sale finished goods containing Phase 1 hardwood plywood with veneer core through June 30, 2012.

#### Distributors:

**Composite wood product panels:** Distributors may sell, supply, or offer for sale Phase 1 compliant hardwood plywood with composite core and thin medium density fiberboard for up to five months after the effective dates of the applicable Phase 2 emission standards; and may sell, supply, or offer for sale Phase 1 compliant particleboard and medium density fiberboard panels through December 31, 2011.

**Finished goods:** Distributors may sell, supply, or offer for sale finished goods containing pre-Phase 1 noncomplying composite wood products through December 31, 2011; finished goods containing Phase 1 compliant hardwood plywood with composite core, particleboard, medium density fiberboard, and thin medium density fiberboard for up to eighteen months after the applicable Phase 2 emission standards and finished goods containing Phase 1 hardwood plywood with veneer core through June 30, 2012.

Fabricators: (A "fabricator" is any person, such as a cabinet or furniture maker, who uses composite wood products to make a finished good.)

**Finished goods:** Fabricators may sell, supply, or offer for sale finished goods made before the applicable effective date of the Phase 1 emission standards through December 31, 2011. Fabricators may also use pre-Phase 1 noncomplying composite wood products, such as material that was on-site in storage or acquired during a sell-through period from a manufacturer or distributor, to make new finished goods and then sell, supply, or offer for sale those finished goods through December 31, 2011. Such finished goods do not need to comply with labeling requirements specified in the ATCM, unless these products comply with the emission standards in the ATCM.

Similarly, fabricators may sell, supply, or offer for sale finished goods made with Phase 1 compliant hardwood plywood with veneer core through June 30, 2012, and finished goods containing Phase 1 compliant particleboard, medium density fiberboard, thin medium density fiberboard, and hardwood plywood with composite core for up to eighteen months after the applicable effective date of the Phase 2 emission standards.

Note: A fabricator may not purchase for use in finished goods any pre-Phase 1 noncomplying composite wood products manufactured before the applicable Phase 1 effective date, unless it was purchased from a manufacturer or importer during their three

month sell-through period for pre-Phase 1 noncomplying composite wood products; or from a distributor on or before December 31, 2010. As explained previously, the revised sell-through provisions apply only to composite wood products manufactured <u>before</u> the applicable Phase 1 effective dates. It is not legal for a fabricator to purchase pre-Phase 1 noncomplying composite wood products manufactured <u>after</u> an applicable effective date; there is no sell-through period for such products.

#### Retailers:

**Composite wood product panels:** Retailers may sell, supply, or offer for sale Phase 1 compliant composite wood products for up to twelve months after the effective date of the applicable Phase 2 emission standards.

**Finished goods:** Retailers may sell, supply, or offer for sale finished goods containing pre-Phase 1 noncomplying composite wood products through December 31, 2011; finished goods made with Phase 1 compliant hardwood plywood with veneer core through June 30, 2012, and finished goods containing Phase 1 compliant hardwood plywood with composite core, particleboard, medium density fiberboard, and thin medium density fiberboard for up to eighteen months after the applicable effective date of the Phase 2 emission standards.

As noted above, the sell-through periods for fabricators of finished goods and retailers of finished goods containing Phase 1 compliant composite wood products are both eighteen months beyond the applicable effective dates. These time periods are <u>not</u> additive. In other words, a retailer who purchases finished goods from a fabricator during the eighteen month sell-through period cannot legally sell these goods in California after the end of the eighteen month period.

View the ATCM at: <a href="http://www.arb.ca.gov/toxics/compwood/compwood.htm">http://www.arb.ca.gov/toxics/compwood/compwood.htm</a>. Additional information about complying with the ATCM, including staff contacts, fact sheets and Frequently Asked Questions, are available at the same web site.

<b>Manufacturer</b> Sell-through Dates: Composite Wood Products ATCM <sup>1</sup>							
Action	HWPW- VC <sup>2</sup>	HWPW- CC	PB	MDF	tMDF		
Pre-Phase 1 Products							
Panels: Last day to manufacture Pre-Phase 1	31 Dec	30 Jun	31 Dec	31 Dec	31 Dec		
	2008	2009	2008	2008	2008		
Effective date of Phase 1 Standard	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan		
	2009	2009	2009	2009	2009		
Panels: Last day to sell	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar		
Pre-Phase 1	2009	2009	2009	2009	2009		
Products that Comply with Phase 1 Standard							
Panels: Required to manufacture Phase 1	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan		
	2009	2009	2009	2009	2009		
Panels: Required to sell Phase 1	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr		
	2009	2009	2009	2009	2009		
Panels: Last day for manufacturing Phase 1	31 Dec	30 Jun	31 Dec	31 Dec	31 Dec		
	2009	2012	2010	2010	2011		
Effective date of Phase 2 Standard	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan		
	2010	2012	2011	2011	2012		
Panels: Last day to sell Phase 1	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar		
	2010	2012	2011	2011	2012		
Products that Comply with Phase 2 Standard							
Panels: Required to manufacture Phase 2	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan		
	2010	2012	2011	2011	2012		
Panels: Required to sell Phase 2	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr		
	2010	2012	2011	2011	2012		

<sup>(1) &</sup>lt;u>Disclaimer</u>: This table is an informative digest of the text in title 17, California Code of Regulations, section 93120.12, Appendix 1 (Sell-through Provisions and Dates that Apply to Manufacturers, Distributors, Importers, Fabricators, and Retailers).

# (2) Acronyms:

HWPW-VC: Hardwood Plywood-Veneer Core HWPW-CC: Hardwood Plywood-Composite Core

PB: Particleboard

<b>Distributor</b> Sell-through Dates: Composite Wood Products ATCM <sup>1</sup>						
Action	HWPW- VC <sup>2</sup>	HWPW- CC	PB	MDF	tMDF	
Pre-Phase 1 Products						
Effective date of Phase 1	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan	
Standard	2009	2009	2009	2009	2009	
Panels: Last day to buy Pre-Phase 1 from manufacturers	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar	
	2009	2009	2009	2009	2009	
Panels: Last day to buy Pre-Phase 1 from importers	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar	
	2009	2009	2009	2009	2009	
Panels: Last day for selling Pre-Phase 1	31 Dec	31 Dec	31 Dec	31 Dec	31 Dec	
	2010	2010	2010	2010	2010	
Finished Goods: Last day for selling Pre-Phase 1	31 Dec	31 Dec	31 Dec	31 Dec	31 Dec	
	2011	2011	2011	2011	2011	
Products that Comply with Phase 1 Standard						
Panels: Required to sell Phase 1	NA <sup>3</sup>	1 Jan 2011	1 Jan 2011	1 Jan 2011	1 Jan 2011	
Effective date of Phase 2 Standard	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan	
	2010	2012	2011	2011	2012	
Panels: Last day to buy Phase 1 from manufacturers	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar	
	2010	2012	2011	2011	2012	
Panels: Last day to buy Phase 1 from importers	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar	
	2010	2012	2011	2011	2012	
Panels: Last day for selling Phase 1	31 Dec	30 Nov	31 Dec	31 Dec	31 May	
	2010	2012	2011	2011	2012	
Finished Goods: Required to sell Phase 1	NA <sup>4</sup>	NA <sup>4</sup>	NA <sup>4</sup>	NA <sup>4</sup>	NA <sup>4</sup>	
Finished Goods: Last day for selling Phase 1	30 Jun	31 Dec	30 Jun	30 Jun	30 Jun	
	2012	2013	2012	2012	2013	
Products that Comply with Phase 2 Standard						
Panels: Required to sell Phase 2	1 Jan	1 Dec	1 Jan	1 Jan	1 Jun	
	2011	2012	2012	2012	2012	
Finished Goods: Required to sell Phase 2	1 Jul	1 Jan	1 Jul	1 Jul	1 Jul	
	2012	2014	2012	2012	2013	

<sup>(1) &</sup>lt;u>Disclaimer</u>: This table is an informative digest of the text in title 17, California Code of Regulations, section 93120.12, Appendix 1 (Sell-through Provisions and Dates that Apply to Manufacturers, Distributors, Importers, Fabricators, and Retailers). Dates in this table shown in italics have been updated to reflect Regulatory Advisory 10-01, dated July 2010, and dates in bold italics have been updated to reflect Regulatory Advisory 11-01, dated May 2011.

HWPW-VC: Hardwood Plywood-Veneer Core HWPW-CC: Hardwood Plywood-Composite Core

PB: Particleboard

<sup>(2)</sup> Acronyms:

<sup>(3)</sup> Required to sell Phase 2 HWPW-VC panels as of 1 Jan 2011.

<sup>(4)</sup> May sell pre-Phase 1 finished goods through 31 Dec 2011.

Importer Sell-through Dates: Composite Wood Products ATCM <sup>1</sup>						
Action	HWPW- VC <sup>2</sup>	HWPW- CC	PB	MDF	tMDF	
Pre-Phase 1 Products						
Effective date of Phase 1 Standard	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan	
	2009	2009	2009	2009	2009	
Panels: Last day to buy or sell	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar	
Pre-Phase 1	2009	2009	2009	2009	2009	
Finished Goods: Last day for selling Pre-Phase 1	31 Dec	31 Dec	31 Dec	31 Dec	31 Dec	
	2010	2010	2010	2010	2010	
Products that Comply with Phase 1 Standard						
Panels: Required to sell Phase 1	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr	
	2009	2009	2009	2009	2009	
Effective date of Phase 2 Standard	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan	
	2010	2012	2011	2011	2012	
Panels: Last day for selling Phase 1	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar	
	2010	2012	2011	2011	2012	
Finished Goods: Required to sell Phase 1	1 Jan	1 Jan	1 Jan	1 Jan	1 Jan	
	2011	2011	2011	2011	2011	
Finished Goods: Last day for selling Phase 1	30 Jun	31 Dec	30 Jun	30 Jun	30 Jun	
	2012	2013	2012	2012	2013	
Products that Comply with Phase 2 Standard						
Panels: Required to sell Phase 2	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr	
	2010	2012	2011	2011	2012	
Finished Goods: Required to sell Phase 2	1 Jul	1 Jan	1 Jul	1 Jul	1 Jul	
	2012	2014	2012	2012	2013	

<sup>(1) &</sup>lt;u>Disclaimer</u>: This table is an informative digest of the text in title 17, California Code of Regulations, section 93120.12, Appendix 1 (Sell-through Provisions and Dates that Apply to Manufacturers, Distributors, Importers, Fabricators, and Retailers). Dates in this table shown in bold italics have been updated to reflect Regulatory Advisory 11-01, dated May 2011.

### (2) Acronyms:

HWPW-VC: Hardwood Plywood-Veneer Core HWPW-CC: Hardwood Plywood-Composite Core

PB: Particleboard

Fabricator Sell-through Dates: Composite Wood Products							
A atian	ATCIN HWPW-	<b>∕I</b> ' HWPW-	DD	MDE	4MDE		
Action	VC <sup>2</sup>	CC	PB	MDF	tMDF		
<u>P</u>	Pre-Phase 1 Products						
Effective date of Phase 1	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan		
Standard	2009	2009	2009	2009	2009		
Panels: Last day to buy Pre-Phase	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar		
1 from manufacturers	2009	2009	2009	2009	2009		
Panels: Last day to buy Pre-Phase	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar		
1 from importers	2009	2009	2009	2009	2009		
Panels: Last day to buy Pre-Phase	31 Dec	31 Dec	31 Dec	31 Dec	31 Dec		
1 from distributors	2010	2010	2010	2010	2010		
Finished Goods: Last day for	31 Dec	31 Dec	31 Dec	31 Dec	31 Dec		
selling Pre-Phase 1	2011	2011	2011	2011	2011		
Products that Comply with Phase 1 Standard							
Panels: Required to buy Phase 1	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr		
from manufacturers	2009	2009	2009	2009	2009		
Panels: Required to buy Phase 1	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr		
from importers	2009	2009	2009	2009	2009		
Panels: Required to buy Phase 1	NA <sup>3</sup>	1 Jan	1 Jan	1 Jan	1 Jan		
from distributors		2011	2011	2011	2011		
Effective date of Phase 2	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan		
Standard	2010	2012	2011	2011	2012		
Finished Goods: Required to sell Phase 1	NA <sup>4</sup>	NA <sup>4</sup>	NA⁴	NA <sup>4</sup>	NA <sup>4</sup>		
Finished Goods: Last day for	30 Jun	31 Dec	30 Jun	30 Jun	30 Jun		
selling Phase 1	2012	2013	2012	2012	2013		
Products that Comply with Phase 2 Standard							
Panels: Required to buy Phase 2	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr		
from manufacturers	2010	2012	2011	2011	2012		
Panels: Required to buy Phase 2	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr		
from importers	2010	2012	2011	2011	2012		
Panels: Required to buy Phase 2	1 Jan	1 Dec	1 Jan	1 Jan	1 Jun		
from distributors	2011	2012	2012	2012	2012		
Finished Goods: Required to sell	1 Jul	1 Jan	1 Jul	1 Jul	1 Jul		
Phase 2	2012	2014	2012	2012	2013		
(1) Disclaimer: This table is an informative digest of the text in title 17. California Code of Regulations, section							

<sup>(1) &</sup>lt;u>Disclaimer</u>: This table is an informative digest of the text in title 17, California Code of Regulations, section 93120.12, Appendix 1 (Sell-through Provisions and Dates that Apply to Manufacturers, Distributors, Importers, Fabricators, and Retailers). Dates in this table shown in italics have been updated to reflect Regulatory Advisory 10-01, dated July 2010, and dates in bold italics have been updated to reflect Regulatory Advisory 11-01, dated May 2011.

HWPW-VC: Hardwood Plywood-Veneer Core
HWPW-CC: Hardwood Plywood-Composite Core

PB: Particleboard

<sup>(2)</sup> Acronyms:

<sup>(3)</sup> Required to buy Phase 2 HWPW-VC panels as of 1 Jan 2011.

<sup>(4)</sup> May sell pre-Phase 1 finished goods through 31 Dec 2011.

					TCM <sup>1</sup>	
Action	HWPW- VC <sup>2</sup>	HWPW- CC	PB	MDF	tMDF	
Pre-Phase 1 Products						
Effective date of Phase 1	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan	
Standard	2009	2009	2009	2009	2009	
Panels: Last day to buy Pre-Phase	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar	
1 from manufacturers	2009	2009	2009	2009	2009	
Panels: Last day to buy Pre-Phase	31 Mar	30 Sep	31 Mar	31 Mar	31 Mar	
1 from importers	2009	2009	2009	2009	2009	
Panels: Last day to buy Pre-Phase	31 Dec	31 Dec	31 Dec	31 Dec	31 Dec	
1 from distributors	2010	2010	2010	2010	2010	
Panels: Last day for selling	31 Dec	31 Dec	31 Dec	31 Dec	31 Dec	
Pre-Phase 1	2010	2010	2010	2010	2010	
Finished Goods: Last day for	31 Dec	31 Dec	31 Dec	31 Dec	31 Dec	
selling Pre-Phase 1	2011	2011	2011	2011	2011	
Products that	t Comply wit	th Phase 1	Standard			
Panels: Required to buy Phase 1	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr	
from manufacturers	2009	2009	2009	2009	2009	
Panels: Required to buy Phase 1	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr	
from importers	2009	2009	2009	2009	2009	
Panels: Required to buy Phase 1	NA <sup>3</sup>	1 Jan	1 Jan	1 Jan	1 Jan	
from distributors		2011	2011	2011	2011	
Effective date of Phase 2	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan	
Standard	2010	2012	2011	2011	2012	
Panels: Last day for selling Phase 1	31 Dec	30 Jun	31 Dec	31 Dec	31 Dec	
	2010	2013	2011	2011	2012	
Finished Goods: Last day for	30 Jun	31 Dec	30 Jun	30 Jun	30 Jun	
selling Phase 1	2012	2013	2012	2012	2013	
Products that Comply with Phase 2 Standard						
Panels: Required to buy Phase 2	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr	
from manufacturers	2010	2012	2011	2011	2012	
Panels: Required to buy Phase 2	1 Apr	1 Oct	1 Apr	1 Apr	1 Apr	
from importers	2010	2012	2011	2011	2012	
Panels: Required to buy Phase 2	1 Jan	1 Dec	1 Jan	1 Jan	1 Jun	
from distributors	2011	2012	2012	2012	2012	
Panels: Required to sell Phase 2	1 Jan	1 Jul	1 Jan	1 Jan	1 Jan	
- -	2011	2013	2012	2012	2013	
Finished Goods: Required to sell	1 Jul,	1 Jan	1 Jul	1 Jul	1 Jul	
Phase 2  (1) Disclaimer: This table is an informative dige	2012	2014	2012	2012	2013	

<sup>(1)</sup> Disclaimer: This table is an informative digest of the text in title 17, California Code of Regulations, section 93120.12, Appendix 1 (Sell-through Provisions and Dates that Apply to Manufacturers, Distributors, Importers, Fabricators, and Retailers). Dates in this table shown in italics have been updated to reflect Regulatory Advisory 10-01, dated July 2010 and dates in bold italics have been updated to reflect Regulatory Advisory 11-01, dated May 2011. Acronyms:

HWPW-VC: Hardwood Plywood-Veneer Core HWPW-CC: Hardwood Plywood-Composite Core PB: Particleboard MDF: Medium Density Fiberboard tMDF: Thin Medium Density Fiberboard

<sup>(3)</sup> Required to buy Phase 2 HWPW-VC panels as of 1 Jan 2011.

<sup>(4)</sup> May sell pre-Phase 1 finished goods through 31 Dec 2011.