

Update on Phase 2 Greenhouse Gas Emission Standards for Medium- and Heavy-Duty Engines and Vehicles, and Related Research Studies

> October 20, 2016 Fresno, California

California Environmental Protection Agency



Today's Presentation

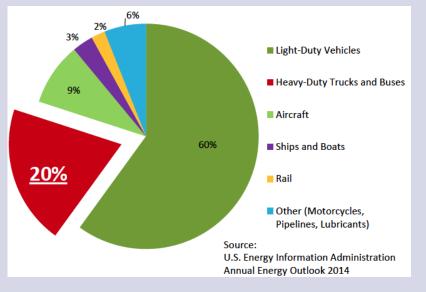
Background

- Summary of Federal Phase 2 GHG Standards
- California Phase 2 to Create Nationally Harmonized Program
- California Heavy-Duty Vehicle Research Updates
- Next Steps

Medium- and Heavy-Duty Vehicles are a Significant Source of GHG Emissions

Nationwide:

- Medium and Heavy-duty trucks account for 1/5 of transportation sector GHG emissions
- Fastest growing transportation sector in the US and globally



California:

Emissions

- 21% of Transportation GHG
- 8% of Statewide GHG



- Lower-emitting trucks needed to meet ambitious GHG targets:
 - 40% below 1990 levels by 2030
 - 80% below by 2050

California Phase 1 GHG Regulations Adopted

- ARB harmonized with the federal Phase 1 Program in December 2013
- Gave manufacturers ability to certify in California and ARB ability to enforce
- Will reduce CO₂ emissions in California by 12% in 2030



STAFF REPORT: INITIAL STATEMENT OF REASONS FOR PROPOSED RULEMAKING

PROPOSED GREENHOUSE GAS (GHG) REGULATIONS FOR HEAVY.OUTY ENGINES AND REHICLES, OPTIONAL REDUCED EMISSION STANDARDS FOR HEAVY.OUTY ENGINES, NO AMENDMENTS TO THE HEAVY.OUTY TRACTOR TRALER GNG REGULATION, THE DIESEL-TULLED COMMERCUL MOTOR VEHICLE IDLING RULE, AND THE HEAVY.OUTY HYBRID ELECTRIC VEHICLES CERTIFICATION PROCEDURES



Date of Release: October 23, 2013 Scheduled for Consideration: December 12, 2013

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U.S. EPA / NHTSA Phase 2 GHG Standards Adopted

- Final Rulemaking (FRM) published October 2016 (prepublication version released 8/16/16)
- Technology forcing
- Reduce fuel consumption by 82 billion gallons
- Lower GHG emissions by 1,100 MMT nationally
- Save vehicle owners \$170 billion in fuel costs
- Tractor-trailer fuel economy expected to increase from ~6 mpg to ~9 mpg

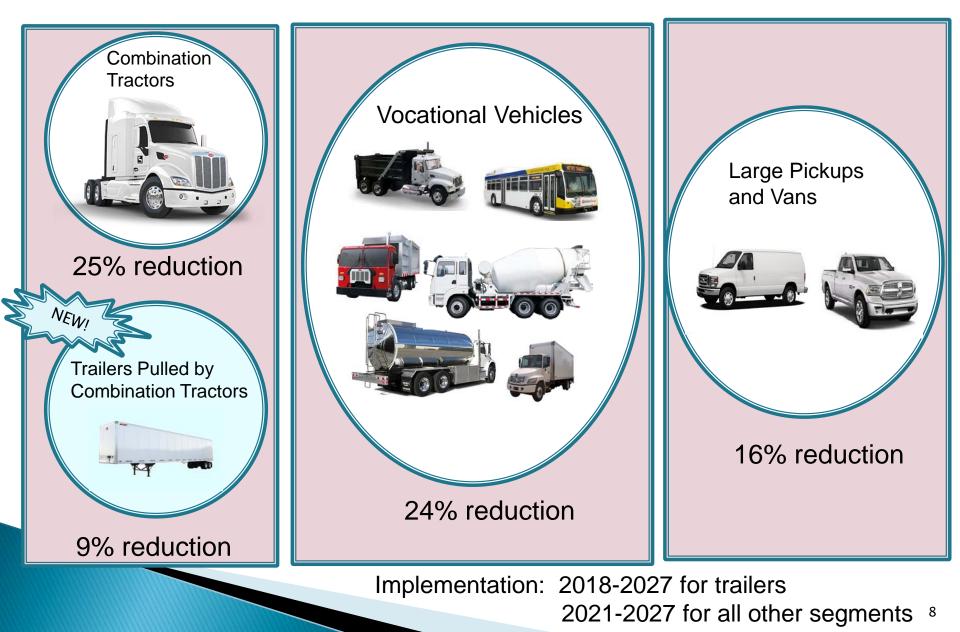


Phase 2 Engine Standards

- Up to 5% reduction in GHG emissions from Phase 1 for combination tractor engines
- Up to 4% reduction in GHG emissions from Phase 1 for vocational engines



Phase 2 Vehicle Standards



Phase 2 Projected Vehicle Costs and Payback for 2027 MY Standards

	Phase 2 Projected Average Cost Increase per Vehicle	Payback in Years
Tractors	~\$12,300	2
Trailers	~\$1,085	2
Vocational Vehicles	~\$2,680	4
Pick-ups/Vans	~\$1,350	3

Phase 2 Final Rule Achieves greater GHG Emission Reductions than Proposed Rule

- Changes to Notice of Proposed Rulemaking (NPRM) based on comments from stakeholders, including CARB, and newest data
- Nationally, Final Rulemaking (FRM) achieves 10% more GHG emission reductions than earlier alternatives considered

Phase 2 FRM Addressed Majority of ARB's Concerns

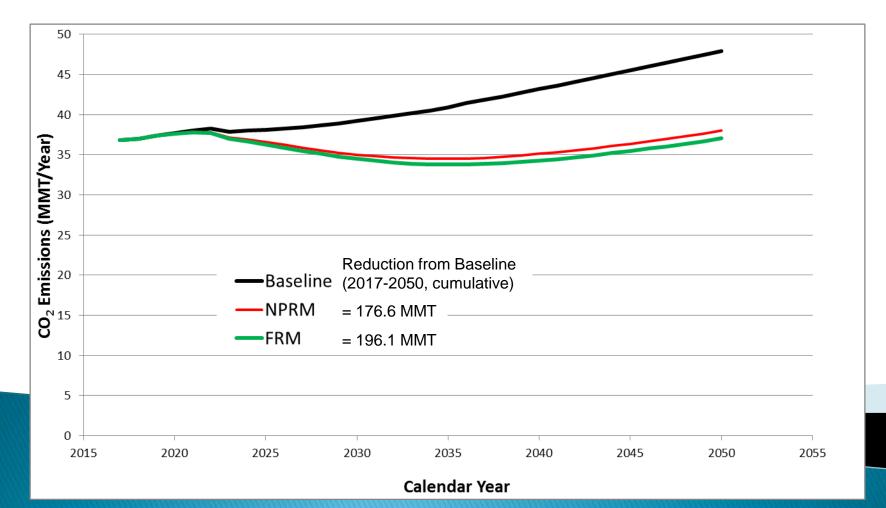
- Tractor engine standards made more stringent
- Combination tractor, vocational vehicle, and trailer standards made more stringent
- Particulate matter emissions from dieselpowered auxiliary power units (APUs) controlled
- Aggressive advanced technology credit multipliers included that provide incentive for zero emission technologies
- Plans for low NOx standard discussed in preamble





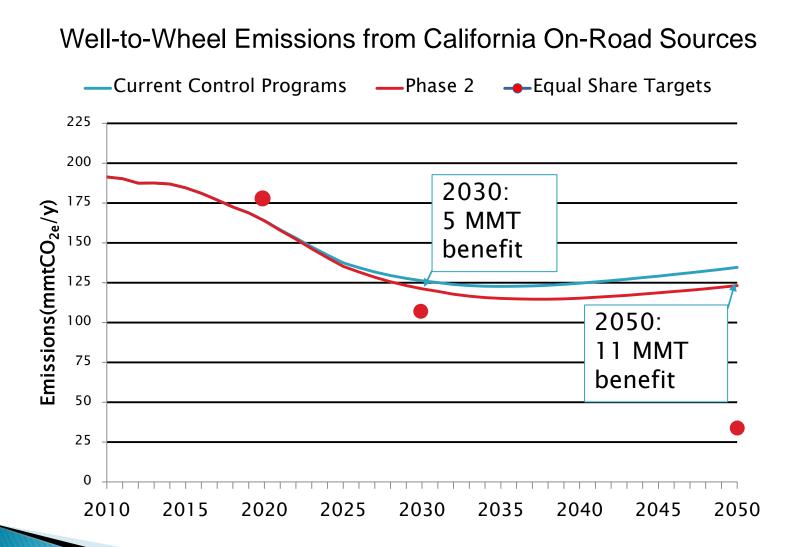


Projected California GHG Benefits from FRM greater than NPRM



Source: ARB EMFAC 2014

Phase 2 Will Get Us Closer To Our Goals



Source: ARB (AQPSD) 2016

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California Phase 2: Expect to Propose Harmonization with the National Program

- One national strategy
- Harmonize with U.S. EPA's Phase 2 standards
 - Same structure, timing, and stringency levels
 - Critical/key element of scoping plan
 - Would allow ARB to certify engines/vehicles and enforce Phase 2 in California
- Some modifications to credit, labeling, and rule flexibility provisions
- Concurrently, amend of TT GHG Rule to remove redundant requirements on trailers

Areas Where California Phase 2 May Differ from Federal Program – Possible Differences

Flexibility provisions

- Optional transition flexibility provisions for meeting the heavyand medium- heavy duty engine standard
- Vocational custom chassis
- Improvements to vehicle and trailer labeling
- Minor differences in how natural gas engines are treated
- Encourage use of low-global warming potential refrigerants
- Minor differences in credits
- Other minor differences

Possible Future California Fleet Regulatory Development: TT GHG 2 Rule

Description

 Develop aerodynamic requirements for non-box trailer types that travel significant time at high speeds

Timeline

- Complete trailer activity study: 2017
- Workshops: October 2017, March 2018
- ARB rulemaking process: 2018-2019



Possible Future California Fleet Regulatory Development: Vocational Vehicle Aerodynamics

Description

 Develop aerodynamic requirements for the vocational vehicles that travel most at high speeds

Timeline

- Workshop Schedule: November 2017, April 2018
- ARB rulemaking process: 2018-2019





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Vocational Truck Studies

- Vocational Aerodynamics (U.S. Department of Energy's National Renewable Energy Laboratory (NREL)):
 - Cost: \$390,000
 - Tested box trucks with and without aerodynamic devices
 - GHG emission benefits up to 8% depending on duty cycle
 - Draft report completed March 2016
- Follow-up Study (NREL and UC Irvine):
 - Characterize vocational truck fleets and driving patterns for Class 4-6 trucks in California
 - Cost: \$400,000
 - Scheduled completion date: 2018





Collection of Tractor-Trailer Activity Data

- ARB contracted with University of California Riverside Center for Environmental Research and Technology, College of Engineering (UCR)
- Cost: \$489,000
- UCR gathering activity and engine data from non-box type tractor-trailers (e.g., tankers, flatbeds)
- Determine whether additional trailer types will benefit from using aerodynamic devices
- Scheduled completion date: June 2017



Additional Research Studies

- Collection of Activity Data from On-Road Heavy-Duty Diesel Vehicles (UCR)
 - Cost: \$324,000; Scheduled completion date: December 2016
- In-Use Emissions Testing and Fuel Usage Profile of On-Road Heavy-Duty Vehicles (UCR and WVU)
 - Co-funded by SCAQMD, CEC, SoCal Gas, and ARB
 - ARB Cost: \$150,000 of \$3,000,000;
 Scheduled completion date: December 2018
- Identify Pathways to Near Zero Heavy-Duty Sector (not yet awarded)
 - Cost: \$500,000; Scheduled completion date : December 2019
- In-House Vehicle Speed Limiter Study (ARB)
 - Scheduled completion date: Spring 2017



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Next Steps

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- February 2017: Workshop on California Phase 2
- October 2017: Board consideration of California Phase 2 proposal
- Potential rulemakings for vocational aerodynamics and TT GHG 2 planned for Board consideration in 2019
- ARB staff will begin to monitor technology and conduct research for potential Phase 3 GHG planning
- ARB staff also focusing on NOx control
 - First low-NOx workshop scheduled for November 3, 2016

EXTRA SLIDES

FRM Tractor Engine, Tractor, Trailer, and Vocational Vehicle Standards More Stringent than NPRM

Emission standards versus baseline standards

	FRM 2027 GHG/Fuel Consumption Reductions (per new vehicle)	NPRM 2027 GHG/Fuel Consumption Reductions (per new vehicle)
Separate Engine Standards	5% Tractor 4% Vocational	4% Tractor 4% Vocational
Combination Tractors (including Engine Improvements)	25%	24%
Trailers	9 %	8%
Vocational Vehicles (including Engine Improvements)	24%	16%
Pickups and Vans	16%	16%

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Proposed California Phase 2 Carbon Dioxide (CO2) Benefits

CO2 Emissions from Affected Vehicles (in million metric tons per year)					
Calendar Year	Baseline CO2 Emissions	CO2 Emissions with Phase 2	CO2 Reductions		
2030	39.2	34.5	12%		
2050	47.9	37.0	23%		

PM Emissions from APUs Regulated in FRM

- FRM requires diesel APUs to meet diesel PM emission standards
 - Model Year 2018 through 2023 must meet 0.15 g (PM)/kW-hr standard
 - Model Year 2023+ must meet 0.02 g(PM)/kW-hr standard

Plans to Develop Low NOx Standards Included in Preamble

- Section I.F.(1), "Opportunities for Further Oxides of Nitrogen (NOx) Reductions from Heavy-Duty On-Highway Engines and Vehicles"
 - "EPA believes the opportunity exists to develop, in close coordination with CARB and other stakeholders, a new, harmonized national NOX reduction strategy for heavy-duty on-highway engines which could include the following:
 - Substantially lower NOX emission standards;
 - Improvements to emissions warranties;
 - Consideration of longer useful life, reflecting actual in-use activity;
 - Consideration of rebuilding/remanufacturing practices;
 - Updated certification and in-use testing protocols;
 - Incentives to encourage the transition to next-generation cleaner technologies as soon as possible;
 - Improvements to test procedures and test cycles to ensure emission reductions occur in the real-world, not only over the applicable certification test cycles"

Engine Standards Made More Stringent in FRM

Vehicle standards based on use of engines cleaner than standard

Diesel Engines	NPRM Engine Standard CO2 g/bhp-hr (% reduction from NPRM baseline)	FRM Engine Standard CO2 g/bhp-hr (% reduction from FRM baseline)	Estimated FRM Engine emission rate used to establish vehicle standard
HHD Tractor	441 (-4.1%)	432 (-5.1%)	426 (sleeper cab) (-6.4%) 428 (day cab) (-5.4%)
HHD Vocational	533 (-4.0%)	503 (-4.2%)	500 (-4.8%)
MHD Tractor	466 (-4.3%)	457 (-5.0%)	455 (-5.4%)
MHD Vocational	553 (-4.0%)	535 (-4.1%)	531 (-4.8%)
LHD Vocational	553 (-4.0%)	552 (-4.2%)	548 (-4.8%)

ARB's Submitted Extensive Comments on NPRM to Docket

- October 13, 2015: 176 page comment letter on all aspects of NPRM
- Additional submittals:
 - December 3, 2014: Solar reflective paint credit
 - December 29, 2014: Excess NOx emissions from hybrid vehicles
 - August 28, 2015: PM emission increase from diesel Auxiliary Power Unit (APU) use
 - June 16, 2016: Recommendation and basis for Advanced Technology Multipliers