

Amendments to Heavy Duty On-Board Diagnostic (HD OBD) System Requirements and the Introduction of Real Emissions Assessment Logging (REAL)

Presentation to the Board November 15, 2018

Presentation Overview

- 1. Context and Background
- 2. Proposed HD OBD Amendments
- 3. Costs and Benefits
- 4. Remaining Industry Concerns
- 5. Staff Recommendation



The Big Picture





The Big Picture



Fleet Smoke Inspection Rules
May 2018



DURABLE & WORKING EMISSION CONTROLS



HD Warranty (Step 1)
June 2018



HD OBD and REAL
November 2018



HD Warranty (Step 2) & Warranty Reporting
December 2019



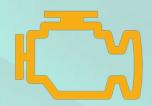
HD Inspection & Maintenance
Proposed 2020



Reason for Changes

- Program updates occur regularly
 - Technology forcing regulation
 - Periodic reviews to check progress
 - Last comprehensive HD OBD update in 2012
- Proposal addresses:
 - Industry concerns regarding in-use testing burdens
 - Lack of clarity in portions of regulation
 - Issues discovered through certification and testing
 - Need to begin advancing mobile source program





What is OBD?

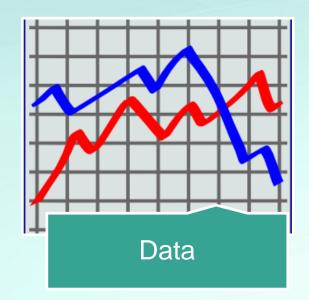
- Established by CARB for light and medium duty (LD, MD) starting in 1994; added HD starting in 2010
- A system in the engine's on-board computer that monitors the performance of emission-related components for malfunctions
 - Notifies owner and pinpoints malfunctioning component(s)
- Monitors emission systems in-use for the actual life of the vehicle/engine
- Designed as an inspection and maintenance (I/M) tool
- Cause of check engine light subject to emissions warranty



Proposed HD OBD Amendments











Monitoring Requirements

 Monitor = Signals entering onboard computer evaluated against malfunction criteria under specified conditions



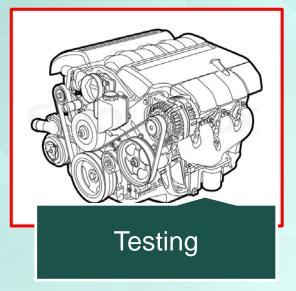
Proposal:

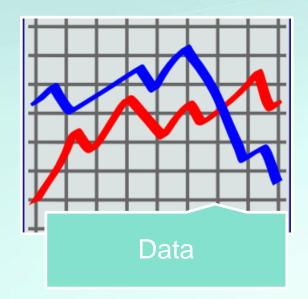
- Require monitoring to occur more frequently
- Require detection of more crankcase ventilation malfunctions
- Make it easier to exclude specific components from monitoring



Proposed HD OBD Amendments





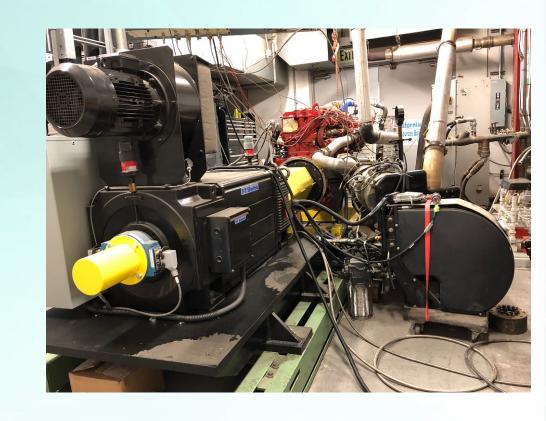






Certification Testing Requirements

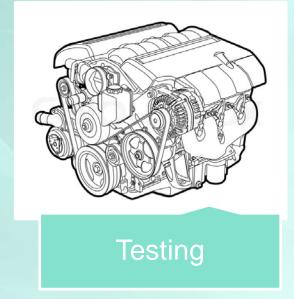
- Conducted by the manufacturer and may take place before and after certification
- Proposal:
 - Engine demonstrations more representative of real-world aging
 - More data to evaluate compliance
 - Improved on-road verification of production OBD systems

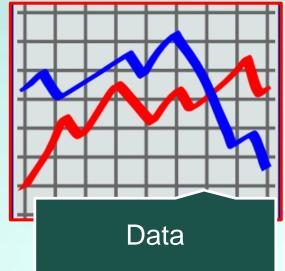




Proposed HD OBD Amendments











"Real Emissions Assessment Logging" (REAL)

- Large scope of recent diesel emissions issues
 - Example 1 VW 2009-2015 cheating scandal
 - Need to monitor actual real world emission performance
 - Example 2 Cummins 2010-2015 SCR durability issue
 - Need to identify and resolve emissions problems sooner
- New tool on every new HD on-road engine for monitoring real world emission performance
- Proposal: Track and report data characterizing NOx and GHG/CO₂ emissions in the real world



REAL: NOx Data Tracking

- Relies on existing technology and hardware to estimate and track NOx emissions
- Quick real world screening tool for flagging issues
- Emissions inventory development
- New tool for evolution of future regulatory development
- Proposal:
 - New MD and HD on-road diesel engines
 - Require engines to log NOx emissions and engine activity data (e.g., work, speed distributions)
 - Store recent and lifetime data separately



REAL: NOx Data Tracking (cont.)

- Working with industry to develop standard specifications
- Implementation of adopted standards straightforward and relies on existing technology
- Limitations exist in current engine control modules regarding space for proposed parameters
 - Sufficient lead-time needed





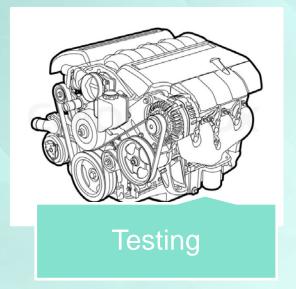
REAL: GHG Data Tracking

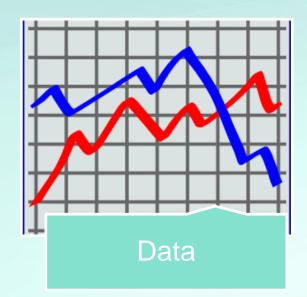
- Relies on existing technology and hardware to estimate and track CO2 emissions
- Critical for determining actual benefits and establishing future standards
 - Federal Phase 2 Rule (2016)/CA Phase 2 Rule (2018)
- No GHG OBD malfunction criteria
- Proposal:
 - All HD on-road engines
 - Log GHG technology activity and CO₂ emissions/fuel consumption of HD trucks in real-world



Proposed HD OBD Amendments











Set Fines to Deter Noncompliance

Deficiencies allow CARB to certify OBD systems not in full compliance with OBD regulations.

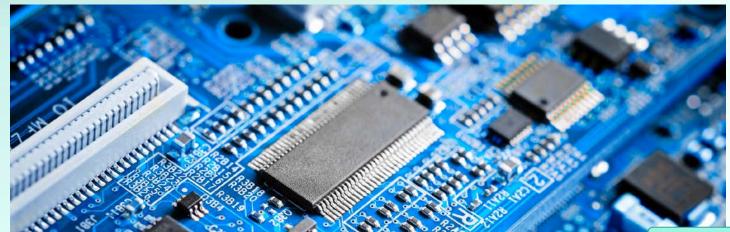
	2010-2012	2013-2020	2021+
Emission Threshold (ET) Monitor	\$0	\$50	\$100-\$450
"Major" monitors	\$0	\$50	\$100
All Other Monitors	\$0	\$25	\$50
Total Fine Cap \$0		\$500	\$750 (2021), \$1000 (2022), \$1500 (2023+)





Compliance and Enforcement

- Manufacturer Self Testing (MST)
 - Provisions to make it easier to find engines to test
 - Reduced emissions testing burden
- Upon request, require manufacturers to provide hardware and software for in-depth investigations





HD OBD Program Costs

- Calculated incremental costs to consumer of proposed amendments at \$43 per engine
- Estimated costs based on published reports, related data, and input from manufacturers, suppliers, testing labs
- Non-compliance increases costs
 - Deficiencies
 - Increased MST costs



HD OBD Program Benefits

- Powerful tool on all on-road vehicles and trucks:
 - Ensures benefits of emissions programs are achieved in-use throughout the life of vehicle
 - Basis for warranty claims
 - Facilitates effective repairs
 - Promotes increased durability
 - Likely foundation for future HD I/M, similar to LD Smog Check
- Cumulative HD OBD program cost-effectiveness of \$28
 per pound of PM and \$0.20 per pound of NOx
 comparable to other recent measures.



Remaining Industry Concerns

- REAL better suited to HD emissions standards update
 - Necessary tool for both current and future standards
 - Proposal based on current hardware and technology
- Overall cost of OBD program too high
 - CARB acknowledges cost of program, but necessary
 - Non-compliance can significantly increase costs



Overall HD OBD Program Costs to Consumers

Unit	First HD OBD Regulation (\$2005)	MST (\$2009)	Alt Fuels and Misfire Monitoring (\$2012)	Current Proposal (\$2018)	Total OBD Program (\$2018)
Per engine	\$132	\$2	\$23	\$42	\$242
Per "average" OEM	\$9.5M	\$123K	\$1.8M	\$1.8M	\$14.3M
Industry Wide	\$66.2M	\$0.9M	\$11.7M	\$21.2M	\$121.1M



Costs of Non-compliance to OEMs

Cost Type	OEM A (0 ET & 9 other deficiencies)	OEM B (5 ET & 13 other deficiencies)				
Cost of compliant engine (average OEM)						
Incremental cost of proposal	\$32	\$32				
Cost of non-compliance (actual scenarios, proposed costs)						
Deficiencies	\$450	Capped at \$1500 (\$1575)				
Additional MST costs	\$0	\$20				
Total cost to OEM (per engine)	\$482	\$1553				



Proposed Changes

15-day Changes:

- Delay HD OBD amendments, excluding REAL, MST relaxations, and other flexibilities, to 2024 MY
- Amend REAL proposal:
 - Option 1: Reduce required REAL parameters in 2022-2023
 - Option 2: Full REAL in 2022, reduced OBD testing in 2022-2023 MY
- Delay deficiency fine increases to 2024 MY with 4 year increase trend and cap of \$1250



Staff Recommendation

Commitment to:

- Report to Board in 2021 calendar year
 - Technical review in light of HD on-highway program developments
 - Economic analysis for ongoing cost and benefits of OBD program

Staff Recommendation

- Approve staff's proposal with 15-day changes
 - 15-day changes for clarifications and updating references
 - Staff-proposed 15-day changes
- Approve written response to environmental comments

