Proposed LCFS Verification Program

Industrial Strategies Division
Climate Change Program Planning and Management Branch

June 2, 2016
Sacramento, CA
Outline

- Stakeholder Feedback
- Verification Program Overview
- Preliminary Draft Regulatory Language
- Current Activities
- Rulemaking Schedule
- Next Steps
- Environmental Justice Advisory Committee
Stakeholder Feedback
Stakeholder Feedback (1)

- Recommend third-party audits be based on:
  - Risk assessment or cost-benefit consideration (80/20 approach)
  - Consider intermittent importers
  - Random/unannounced audits

- Clearly defined program requirements
  - Definition of material misstatement
  - Identification of program high risk areas
  - Established document sampling methodologies
  - Acceptable variance of audit findings
  - Two to three-year CI verification cycle
Stakeholder Feedback (2)

- **Recommend verifications include:**
  - Required site visits, no more frequently than annual
  - On-going monitoring more cost-effective than multiple site visits within one year
  - Chain-of-custody – esp. *fuel sold w/o obligation*
  - Robust mass balance of multi-feedstock plants
  - Feedstock lab analysis
  - Annual attest engagement of auditing firm, i.e., RFS
  - Protection of client confidential business information
Stakeholder Feedback (3)

- Recommend verification team consists of:
  - Truly unbiased third-party verifiers
  - Members with industry experience, minimum technical qualifications, professional certifications
  - Independent reviewer

- LCFS program requirements
  - Prevent fuel to feedstock recycling or double counting
  - Unique credit serial numbers
  - Require bonds for foreign fuel producers or importers
  - Prohibit use of palm oil products, except in UCO
  - Hold credit generators and importers responsible for invalid credits
  - Allow credit trading prior to verification vs. issue credits after verification
  - Harmonize verification with RFS and/or international programs
Comments/Questions?
Verification Program Overview
Why is Verification so Critical?

- LCFS is transforming the transportation fuels pool
  - Add program integrity and durability
  - Safeguard against fraud

- LCFS is establishing a robust and dynamic credit market
  - Add buyer confidence within LCFS credit market
  - Provide greater transparency for the credit market

- LCFS includes international fuel importers
  - Need for pathway carbon accounting and reporting accuracy
  - Provide reporting consistency among pathway recipients
Parties Involved in LCFS Verifications

- **Parties Required to undergo LCFS Verifications**
  - All LCFS participants

- **Responsible Parties**
  - Fuel pathway holders
  - LRT-CBTS reporting parties
    (inc. credit and deficit generators)

- **Verification Services Provided by**
  - Verifying body
  - Life cycle specialist
  - Fuel transactions specialist
Verification Program Applicability and Scope

- **All current LCFS fuels are subject to on-going**
  - Quarterly Fuel Pathway Verification
  - Annual Fuel Pathway Verification
  - Quarterly LRT-CBTS Transactions Verifications

- **All new LCFS fuel participants are subject to**
  - Fuel Pathway Validation
  - On-going requirements for current LCFS fuels post certification

- **CARBOB and ULSD Suppliers**
  - MRR Volume Data Verifications
Current LCFS Certification Process

1. Create AFP Account
2. Tier 1/Tier 2 Selection
3. Application Submittal
4. AFP system creates “Submitted” record
5. Validation
6. Tier 2 – Method 2A/2B Approval
7. Tier 1 Approval
8. Tier 2 Lookup Table Approval
9. Submit supporting documents
10. LRT-CBTS FPC Activated
11. Fuel Sales
12. Verification
13. Application Evaluation & Approval
14. Certification
Fuel Pathway Validation (1)

• **Responsible Party: Fuel Pathway CI Applicant**
  • Initial verification to support Fuel Pathway CI Certification

• **Validation Verification Scope**
  • Confirmation of Facility Geographic Coordinates
  • Verification of Process Flow Diagram and Materials Balance
  • Verification of Data Management System
  • Verification of Monitoring Plan & practices
  • Identification of High Risk Pathway Contributors
Fuel Pathway Validation (2)

Current Application Process

1. Submit a Request
via the Alternative Fuels Portal (AFP)

2. Provide all required information
and documentation required for a specific
pathway based on the classification scheme

3. ARB Review.
After staff has confirmed the pathway CI, the
applicant will be notified by an automatically-
generated email from the AFP system that the
CI is available for review. The applicant has to
verify that the CI is accurate.

4. Submit an attestation letter
(both electronically (upload to AFP) and the
original (wet ink) paper copy with a cover
letter on company letterhead by mail) to
indicate acceptance of the final CI value.

Additions to the Process

1a. Monitoring Plan

2a. Preliminary ARB Application Review
for application completeness and Tier
selection

2b. Request for Validation Services
Applicant will request the services of an
accredited VB and a Validation statement
to applicant and ARB is issued

2c. Application Revisions
by the applicant from validation report
findings

2d. ARB Review and Evaluation of the
Validation Report(s) and Statement(s)

http://www.arb.ca.gov/fuels/lcfs/fuelpathways/newpathway-11052015.pdf
Verification Program Overview

Fuel Pathway Verification

LRT-CBTS Transactions Verification
Fuel Pathway Verifications - Quarterly

- **Responsible Party: Fuel Pathway CI Holder**
  - Quarterly verification to support fuel production and LRT-CBTS reporting volumes (Conformance Review)

- **Verification Scope**
  - Desk audit with risk-based site visits
  - Total fuel production volumes per facility
  - Total fuel production for CA use per FPC
  - Total feedstock purchase and processing per FPC
  - Feedstock compliance with definition
  - Mass balance of feedstock, finished fuel, and co-products (as applicable)
  - High risk pathway contributors
  - Fuel Transportation Mode (FTM) demonstration
Fuel Pathway Verification - Annual

• **Responsible Party: Fuel Pathway CI Holder**
  • Annual verification to support certified CI value overtime

• **Verification Scope**
  • Desk audit
  • Site visit of Fuel Pathway Holder Facility
    • Representative sampling of CI inputs (feedstock, energy, finished fuel, co-products, transportation, etc.)
    • Information for Feedstock and co-product traceability
    • Feedstock/finished fuel sampling for chemical testing
    • Risk-based feedstock suppliers site visit
    • CI calculations using CA-GREET
Example#1: Fuel Pathway Verification - Annual

- **Restaurant**
- **Restaurant**
- **Restaurant**
- **Restaurant**

1g/MJ

First Collection Point

Transport 2g/MJ

5g/MJ

Renderer

Transport 2g/MJ

15g/MJ

Fuel Production Plant

Required Site Visit

Risk-based Site Visits

Transport to CA

Used Cooking Oil Biodiesel
Example #2: Fuel Pathway Verification - Annual

- **Landfill Gas Recovery**: 1g/MJ
- **Biogas Upgrading**: 19g/MJ
- **Pipeline Transmission**: 5g/MJ
- **Compression & Refueling**: 2g/MJ
- **CNG Trucks & Efficiency Penalty**: 64g/MJ

**Broker & Fuel Pathway Holder**

- Required Site Visit

**Avoided Flare Credit**

-66g/MJ

**Risk-based Site Visits**

**Landfill CNG**
Verification Program Overview

Fuel Pathway Verification

LRT-CBTS Transactions Verification
Transactions Verification

- **Responsible Party: Reporting Parties (Exporters)**
  - LRT-CBTS reported export volumes
  - Summary of credits/deficits generated by fuel prior to export

- **Responsible Party: Reporting Parties (CARBOB & ULSD suppliers)**
  - Volumes reported and verified in MRR

- **Responsible Party: Producers of CARBOB, gasoline, or diesel fuel**
  - Crude oil volume by marketable crude oil name
Example: Transactions Verification of CARBOB & ULSD Suppliers

CARBOB & ULSD Suppliers
Annual Verification of MRR Volumes
MRR §95121(d)(1)-(4)

Subject to Verification:
Position Holders at the rack

Subject to Verification:
Refiners that supply fuel within the bulk transfer system to entities not licensed by the BOE

Subject to Verification:
Enterers delivering transportation fuel outside the bulk transfer/terminal system
LRT-CBTS Transactions Verification – Credit Generators

• Responsible Party: Reporting Parties
  • LRT-CBTS Transactions Review
  • Product Transfer Document Review
    • Contracts, sales/purchase invoices
Example: LRT-CBTS Transactions Verification - Credit Generators

LRT Reports:
\( \frac{1}{2} F \)

\( \frac{1}{2} F \)

Retains \( \frac{1}{2} O \)
LRT Reports:
\( \frac{1}{2} F & O \) to RP4

LRT Reports:
\( \frac{1}{2} F & O \)

LRT Reports:
\( \frac{1}{2} F & O \)

LRT Reports:
\( \frac{1}{2} F & O \)

LRT Fuel Exports Reports:
Responsible for Credits & Deficits generated (proposed – default CIs)

Legend
RP = Reporting Party
F = Fuel without obligation
F&O = Fuel with obligation
P = Counterparty w/ no reporting requirements
Verification Outcomes

Verification Statements

• Quarterly
  Positive – credits issued
  Adverse – no credits issued, until resolution

• Annual
  Positive – continued ARB CI certification
  Adverse – ARB evaluation & determination of next steps
Quarterly Credits Issuance
Reporting and Verification Schedule
CARBOB & ULSD Suppliers
Reporting and Verification Timeline

- **Q1 2018**
  - **Jun 30, 2018**: Q1 Quarterly Report

- **Q2 2018**
  - **Sep 30, 2018**: Q2 Quarterly Report

- **Q3 2018**
  - **Dec 31, 2018**: Q3 Quarterly Report

- **Q4 2018**

- **Q1 2019**
  - **Apr 10, 2019**: MRR Reporting Deadline

- **Q2 2019**
  - **Aug 1, 2019**: Proposed MRR Verification Deadline

- **Q3 2019**
  - **Sep 1, 2019**: Proposed 2018 Annual Compliance Report Deadline

- **Q4 2019**
# Credit Generators Reporting and Verification Timeline

<table>
<thead>
<tr>
<th>Positive Verification Statement</th>
<th>Credits Issued*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adverse Verification Statement</td>
<td>Credits Not Issued Possible ARB Evaluation</td>
</tr>
</tbody>
</table>

## Fuel Pathway Holder Verification
- **Sep 30, 2018**: Q1 Verification Statement
- **Dec 31, 2018**: Q2 Verification Statement
- **Mar 31, 2019**: Q3 Verification Statement
- **Jun 30, 2019**: Q4 and 2018 Annual Verification Statement

## Reporting Party Transactions Verification
- **Sep 30, 2018**: Q1 Verification Statement
- **Dec 31, 2018**: Q2 Verification Statement
- **Mar 31, 2019**: Q3 Verification Statement
- **Jun 30, 2019**: Q4 and 2018 Annual Verification Statement

## Transactions Data
- **May 15, 2018**: Q1 transactions
- **Aug 14, 2018**: Q2 transactions
- **Nov 14, 2018**: Q3 transactions
- **Feb 14, 2018**: Q4 transactions

## Reporting Deadline
- **Jun 30, 2018**: Q1 Quarterly Report
- **Sep 30, 2018**: Q2 Quarterly Report
- **Dec 31, 2018**: Q3 Quarterly Report
- **Mar 31, 2019**: Q4 Quarterly Report
- **Sep 1, 2019**: Proposed 2018 Annual Compliance Report Deadline

*Both fuel pathway holder and transactions verification statements required before credits issued to reporting parties*
Next Round – Proposed Regulatory Amendments
Proposed Modifications to Existing Fuel Pathway Application Process

• **Current Process:**
  - Carbon Intensity Cap
  - Type of Feedstock, proportions if multi-feedstock facility
  - Fuel Facility Production Capacity

• **Additions to Application Process**
  - Description of High Risk Pathway Contributors
  - Monitoring Plan submitted by Pathway Applicant is incorporated by reference

*High Risk Pathway Contributors ➔* Elements of a life cycle that may significantly impact the final CI value.
Proposed Modifications to Existing Regulation – Reporting Requirements

• **Currently in LCFS:**
  - Reporting and Recordkeeping Requirements for LRT-CBTS reporting

• **Additions to Reporting Requirements**
  - High risk pathway contributors, including
    - Feedstock Traceability Requirements
    - Co-product Traceability Requirements
    - Finished Fuel Traceability Requirements
  - Uploading verifiable data to AFP and LRT-CBTS
  - Uploading Verification Statements to AFP and LRT-CBTS
  - Fuel Facility Quarterly and Annual Production Volume
Purpose: Inform ARB development of Operating Conditions, basis for fuel pathway holder to monitor and report compliance (<=CI), basis for verifiers to assess risk of misreporting and to review ongoing operations

- Process Flow Diagram, including feedstocks
- Production facility Piping and Instrumentation Diagram (meter locations)
- Methods used to measure, calculate, and monitor CI inputs
- Measurement accuracy assessment of CI inputs
- Plan to limit use of Fuel Pathway Code by fuel purchaser if CI is exceeded, regardless of verification timing
Comments/Questions?
Preliminary Draft Regulatory Language
Outline of Preliminary Draft
Regulatory Language

- §95498. Requirements for Verification of Fuel Pathway Carbon Intensity and Fuel Transactions
- §95499. Requirements for Verification Services
- §95500. Accreditation Requirements for Verification Bodies, Lead Verifiers, and Specialist Verifiers
- §95501. Conflict of Interest Requirements for Verification Bodies and Verifiers
Section 95498 – Requirements for Verification of Fuel Pathway Carbon Intensity and Fuel Transactions

• Applicability

• Verification requirements
  o Fuel pathway holders
    ▪ Quarterly verification
    ▪ Annual verification
  o Reporting Party
    ▪ Credit generators - Quarterly verification
    ▪ Deficit generators - Annual verification

• Verification phase-in period
Section 95499 – Requirements for Verification Services

- Notice of Verification Services (NOVS)
- Validation of first time fuel pathways
- Verification plan – Based on responsible party information, including CI monitoring plan
- Credit generating fuel volume transactions reported in the LRT
- Site visits
- Sampling plan – Based on strategic analysis developed during document reviews and interviews to guide evident gathering
- Findings and verification statement
  - Positive – Reasonable assurance that certified CI not exceeded
  - Adverse – Insufficient assurance that certified CI not exceeded
Section 95500 - Accreditation Requirements for Verification Bodies, Lead Verifiers, and Specialist Verifiers
ARB Verifier Accreditation Program - Modeled Int’l Best Practice (1)

• Developed as part of 2007 MRR rulemaking
• Included in 2010 Cap-and-Trade Offsets Program
• Consistent with major requirements of ISO 14065:2013
• Eight years of experience implementing MRR verifier accreditation
ARB Verifier Accreditation Program - Modeled Int’l Best Practice (2)

- Be a legal entity that can be held accountable, maintain liability insurance
- Possess internal conflict of interest (COI) policy, mechanisms to monitor, and requirements to remove and control conflicts if they arise
- Form verification teams with appropriate skills (incl. specific competencies), identify team lead, take responsibility for subcontractor COI and work quality
- Maintain confidentiality
- Maintain record retention requirements
Accreditation Program

• ARB accredits third-party verifiers (individuals)
  • Must take general verification and specialist training, as applicable
  • May become accredited as general verifier, lead verifier, fuel lifecycle verifier, fuel transactions verifier
  • All verifiers must pass an exam

• ARB accredits third-party verification bodies

• Application discloses staffing plan, professional liability insurance, conflict of interest prevention policies, training policies, legal actions
  • Verification body takes responsibility for subcontractors
  • Subcontractors cannot perform independent review of verification report
  • $4 million separate professional liability insurance - not general or umbrella

• Three year accreditation cycles
  • ARB conducts performance review for reaccreditation
Specialist Accreditations

- **Fuel Transactions Specialist Verifier**
  - at least two years of professional experience related to transactions, accounting, and contractual agreements
  - take an ARB fuel transaction verification training and pass exam

- **Fuel Life Cycle Specialist Verifier**
  - at least two years of professional experience related to developing life cycle greenhouse gas emission technical analyses for transportation fuels and experience related to the fuel technology
  - take an ARB fuel life cycle verification training for specific feedstock and fuel combinations and pass exam

- **Technical Expert**
  - Not an ARB accredited verifier but may be utilized in certain circumstances
Impartiality and Conflict of Interest

- Verification body/verifier self-interest can impact ability to maintain independence and objectivity and undermine public confidence in program environmental integrity:
  - Long term professional relationships, personal relationships
  - Financial interest
  - Client advocacy
  - Cannot verify own work

- Specified high conflict activities are assumed to impair impartiality and not allowed
Levels of Conflict of Interest

<table>
<thead>
<tr>
<th>High COI 95501(b)</th>
<th>Medium COI 95501(d)</th>
<th>Low COI 95501(c)</th>
</tr>
</thead>
</table>
| • Sharing of staff between reporting party and Verification Body (VB)  
  • Providing specified services within last 5 years  
    — Fuel Pathway Application consulting;  
    — brokering LCFS credits;  
    — IT systems services  
  • Providing non-monetary incentive to secure a verification contract | • When high or low COI does not exist  
  • Personal or familial relationships between VB and reporting party  
  • **COI mitigation plan is required** | • No High-COI conditions exist AND  
  • Any non-verification services provided within last 5 years < 20% of verification contract value  
  • Verification services are provided within 6 calendar years, or following 3-year break  
  • Non-ARB verifications with strict COI requirements |
ARB Oversight of Verification (1)

- ARB is notified before verification services begin so that ARB can plan its oversight activities, incl. site visit surveillance
- ARB audits identified verifications and verification body management systems
- ARB data checks and compliance assistance outreach provides additional data quality assurance
- ARB maintains quality standards that all verification bodies must meet
- Verifier accreditation may be modified, suspended, or revoked if verifier is deemed to be non-compliant
- Option to voluntarily withdraw from program
ARB Oversight of Verification (2)

- Target > 10% of all verifications for oversight audits by ARB staff
  - All verification bodies are audited at least once per year
  - Most verifiers will be observed by ARB during a site visit
  - All include review of the verification plan, sampling plan (incl. risk assessment), data checks, verification report, and transparent documentation of reasonable assurance of no material misstatement

- Audits are chosen based on fuel type, risk of misreporting, verifier experience, and to ensure consistent quality across verifications
Comments/Questions?
Current Activities
Current Activities

• Facility Site Visits
• Feedstock Forensic Test Methods
• Economic Evaluation
• Environmental Analysis
• Verification and ARB Existing Enforcement Policy
Facility Site Visits and Feedstock Forensic Test Methods

- **Facility Site Visits**
  - Conduct site visits to fuel production facilities
  - Support internal verification audit protocols
  - Ascertain the typical business transaction documents required to confirm accurate CI value quantification
  - Evaluating standard data management practices of fuel producers

- **Feedstock Forensic Test Methods**
  - Evaluating need for analytical test methods to support verification audits
Economic Analysis

Non-verification amendments:

• Cost impacts expected to be minimal

Verification amendments:

• Covers validation, quarterly and annual verifications, verification body/individual verifier costs

• Evaluate impacts to responsible parties to verify
  • ~400 pathways
  • ~150 reporting parties

• Staff to conduct informal survey to solicit representative cost information
Environmental Analysis

• Comply with ARB’s certified regulatory program under the California Environmental Quality Act

• Final Environmental Analysis for the LCFS and Alternative Diesel Fuels regulations certified Sep 25, 2015

• Proposed amendments do not involve any changes that result in new significant adverse environmental impacts or substantial increase in severity of previously analyzed environmental impacts
Verification and ARB Existing Enforcement Policy

• Verification reduces the risk that violations will go undetected, helping to shorten days in violation

• Corrections to submitted reports made during or after verification do not preclude enforcement

• ARB background and policy document describing enforcement process, incl. Health and Safety Code section 43024’s eight factors (http://www.arb.ca.gov/enf/sb1402/policy.pdf)
Comments/Questions?
Rulemaking Schedule
Rulemaking Timeline

- Q1: Public Workshop on Proposed Framework
- Q2: 2nd Public Workshop on Preliminary Draft Regulation
- Q3: 3rd Public Workshop on Revised Draft Regulation
- Q4: Release Final Regulation Package
- Q2: Release Preliminary Draft Regulation
- Q3: Release Revised Draft Regulation
2017 Verification Activities

- Interim validation and verification services are optional for responsible parties
- Grandfathered MRR verification bodies and individual verifiers may provide interim validation and verification services
- ARB to establish life cycle specialist accreditation process
- ARB conducts verification site visits
- ARB continues reviews of reported fuel transfers
- ARB continues to evaluate forensic testing
Next Steps
Next Steps

• Solicit feedback by June 16, 2016
• Review comments and evaluate information received
• Revise draft regulation
• Present revised draft regulation at next workshop
• Next workshop tentative date: July 14, 2016
Jim Aguila, Chief, Program Planning and Management Branch  
Jim.Aguila@arb.ca.gov  
(916) 322-8283

Renée Lawver, Manager  
Renee.Lawver@arb.ca.gov  
(916) 322-7062

Ursula Lai, Lead Staff, Verification  
Ursula.Lai@arb.ca.gov  
(916) 323-2790
More Information

Presentation may be found at

http://www.arb.ca.gov/fuels/lcfs/lcfs_meetings/lcfs_meetings.htm

Please send feedback to Ursula Lai at

LCFSWorkshop@arb.ca.gov

Feedback requested by

June 16, 2016
Environmental Justice Advisory Committee
Questions?

THANK YOU