

Strengthening the Voice of Business

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July 18, 2016

Clerk of the Board, Air Resources Board 1001 I Street Sacramento, California 95814

<u>Re:</u> California Proposed 2016 State Strategy for the State <u>Implementation Plan</u>

To the California Air Resources Board:

On behalf of the Los Angeles County Businesses Federation (BizFed) - a grassroots alliance of more than 150 top business groups representing 275,000 employers with 3 million employees throughout Los Angeles County - we are writing in response to the California Proposed 2016 State Strategy for the State Implementation Plan (SIP Strategy). Please accept this letter as our formal comments on this matter.

<u>A. The Final SIP Strategy Must Clarify What Regulations Will be</u> <u>Pursued Under the Program Entitled "Further Deployment of Cleaner</u> <u>Technologies."</u>

The Proposed SIP Strategy includes the broad and ambiguous regulatory programs for on- and off-road mobile sources entitled "Further Deployment of Cleaner Technologies," which will provide the single largest share of NOx emission reductions for both 2023 and 2031 in the South Coast Air Basin. Pages 21-23 explain that these action items will seek to deploy cleaner technologies by: 1) enhancing the penetration of cleaner technologies through additional funding, 2) increasing system efficiencies, 3) advocating for further federal actions, and 4) utilizing intelligent transportation systems and emerging autonomous and connected vehicle technologies.

This description lacks any substantive detail about what types of regulations or sources fall within the scope of this action. The business community is unable to ascertain how these activities might affect their operations and this uncertainty significantly impacts their business decisions now. Given that the state has quantified emissions reductions for these measures, potential proposals or concepts are being considered by the state. Therefore, the Final SIP Strategy must be more transparent and provide more substantive detail about the types of regulations and sources the Air Resources Board is considering under these regulatory programs.

B. The Final SIP Strategy Should Strike All Reference to or Suggestions of a Future "Freight Hub" or "Facility Emissions Cap" Regulatory Scheme.

The Proposed SIP Strategy currently states that "As part of the California Sustainable Freight Action Plan, ARB and other State agencies are identifying strategies, developed in partnership with stakeholders, to promote greater efficiencies in the freight transport system and approaches to reduce emissions around **freight hubs**

such as rail yards, seaports, airports, and distribution centers." (Page 24) (Emphasis added.) Consistent with our comment letter submitted in response to the Draft California Sustainable Freight Action Plan, the Final SIP Strategy must affirmatively reject both the "Freight Hub" and "Facility Emissions Cap" approaches to reducing freight-related emissions. Such regulatory programs directly contradict the freight efficiency and competitiveness goals set forth in Governor Brown's Executive Order B-32-15 and the aims of the Sustainable Freight Action Plan itself. These programs and those similar in nature – including the "Freight Hub Data Collection" program proposed in the Draft California Sustainable Freight Strategy that would support a freight facility performance target – would unlawfully impose a *de facto* facility emissions cap program. We are concerned that between the SIP Strategy and the California Sustainable Freight Action Plan, the South Coast Air Quality Management District (and possibly other air districts) is being required by the state to impose indirect source review programs.

<u>C. The Final SIP Strategy Should Not Go Beyond What is Necessary to Achieve the Emission</u> <u>Reductions Needed For Attainment Because it Unnecessarily Imposes Costs on Business.</u>

The Proposed SIP Strategy states that it will seek reductions beyond what is necessary for Ozone NAAQS attainment by approximately five percent. (Page 20.) For example, the Proposed SIP Strategy states that due to "the benefits and opportunities for enhancing the penetration of [] cleaner on-road technologies, the State SIP Strategy includes a commitment for **additional reductions** as part of [] further deployment measures" for the South Coast, including "further regulatory development," incentive programs, and other measures. (Page 20 (emphasis added).) As shown on Page 25, the on- and off-road mobile source regulatory program entitled "Further Deployment of Cleaner Technologies" will provide the single largest share of emission reductions for both 2023 and 2031. By contrast, the Proposed SIP Strategy proposes emission reductions through incentive programs at a markedly lower level. For example, in 2023, more than 90% of NOx reductions from on-road heavy duty vehicles would come from the "Further Deployment of Cleaner Technologies" category and less than 10% would come from incentive funding. (Page 25.)

This is problematic and the Final SIP Strategy must shift this allocation. Additionally, at least some of the measures resulting from this regulatory program are unnecessary for NAAQS attainment purposes, yet they will become federally enforceable requiring local businesses to comply with them. This is compounded by the uncertainty noted above regarding the sources that will be regulated. Moreover, the business community will bear exorbitant costs, possibly into the billions, for regulatory compliance with unknown and unnecessary measures. To address the cost issue, we request that the Final SIP Strategy seek the "additional" reductions through incentive-based programs that facilitate turnover of older fleets and equipment -- **not through regulations**.

D. The Final SIP Strategy Should Remove Its Call for Increased Stationary Source Reductions in the South Coast Air Basin.

Based on data from the South Coast Air Basin, the Proposed SIP Strategy includes a call for more aggressive measures by air districts, stating that stationary source reductions are not keeping up with their "equal share" of reductions compared to the state's proposed mobile source emission reduction measures. (Pages 13-14.) The Proposed SIP Strategy states that a blanket 80% cut in stationary source emissions for all air districts is necessary to meet the ozone standard. However, the Proposed SIP Strategy does not provide supporting information that demonstrates this is true. Moreover, this level of reductions will force hundreds of businesses to close their doors as existing businesses currently struggle to comply with stationary source regulations. These same businesses are preparing for, and trying to plan for compliance with, the myriad stationary source regulations that are being prepared by the South Coast Air Quality Management District for its 2016 Air Quality Management Plan. BizFed will continue to work with SCAQMD in finalizing the AQMP to ensure that the approved measures

are feasible, adequately consider costs, and avoid forcing businesses to close. But, the blanket 80% reduction in stationary source emissions is not feasible and we urge the Air Resources Board to remove the call for "equal share" reductions at the district level.

E. The Final SIP Strategy for Mobile Sources Should Consider and Allow for Fair Share Reductions across Air Districts.

While the Proposed SIP Strategy calls for an equal share of stationary and mobile source reductions within a district, the Proposed SIP Strategy's mobile source measures fail to do so across districts. The mobile source measures disproportionately and significantly target reductions in Southern California more than any other region. While BizFed recognizes that the South Coast Air Basin is in severe nonattainment for ozone, we request that the Air Resources Board consider the impact of mobile source measures across districts to ensure that the statewide measures are not drafted specifically to regulate emissions in the South Coast. The suite of mobile source measures that will be pursued through 2031 should correspond to and facilitate each district's attainment of the NAAQS.

F. The Final SIP Strategy Must Identify All Existing Sources of Incentive Funding And the Gap in Incentive Funding.

BizFed appreciates that the Proposed SIP Strategy discusses incentive opportunities for businesses, particularly the discussion at Pages 22-23. However, we request the Final SIP Strategy do all of the following:

(1) Specifically outline the existing sources of funds, including annual amounts appropriated for these programs for the past 3 fiscal years, at the statewide and South Coast Air Basin (SCAB) levels;

(2) Include a forecast of the amounts needed for businesses (statewide and in SCAB) through 2031 to achieve the reductions sought in the Strategy;

(3) Discuss how the State will seek ongoing legislative appropriations to help businesses comply with mobile and stationary source regulations, which should include a timeline through 2031;

(4) Acknowledge and set forth a plan of how new sources of funding will be created to help offset the gap in funding for regulatory compliance; and

(5) Recognize that increased and targeted funding specifically for Southern California is critical to meet the reductions sought in the SIP Strategy.

Thank you for allowing us the opportunity to provide substantive feedback on the draft SIP Strategy. We appreciate your consideration of our viewpoints on this matter.

Sincerely,

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Gilbert F. Ivey BizFed Chair Former CAO, Metropolitan Water District

David W Flemmy

David Fleming BizFed Founding Chair

Tracy Hernandez BizFed Founding CEO IMPOWER, Inc.