

December 21, 2022

Cheryl Laskowski, Branch Chief
Low Carbon Fuel Standard Program
California Air Resources Board
1001 I St., Sacramento, CA 95814

Re: November 9, 2022, Workshop on Low Carbon Fuel Standard (LCFS) Amendments

Dear Ms. Laskowski:

Over the past 10 years the LCFS has been tremendously successful in supporting the transition from petroleum to cleaner transportation fuels used in California including renewable diesel, biodiesel, renewable natural gas, lower carbon intensity ethanol, renewable hydrogen, sustainable aviation fuel, and electricity. The fuels have replaced petroleum and in doing so have reduced climate change pollutants as well as a myriad of toxic pollutants that adversely impact communities. The LCFS has served as a catalyst for billions of dollars of investments in clean fuels. CARB's leadership on the LCFS has proven to be a model for the world in how to reduce emissions in the transportation sector.

The 2022 update to the Scoping Plan is the state's response to the need for a holistic strategy to achieve legislatively mandated greenhouse gas reduction targets including achievement of carbon neutrality by 2045. The 2022 Scoping Plan is built on science and robust analysis in presenting an irrefutable case for ramped-up mitigation relying heavily on strengthening programs that have been effectively implemented for years. In short, there is no path to achieve the state's climate goals without strengthening the LCFS.

The below-signed organizations encourage CARB to increase the stringency of the LCFS to require at least a 30 percent reduction in carbon intensity (CI) by 2030, as well as a substantive "step down" in 2024 to deliver additional near-term reductions achievable due to insufficient program stringency over the past years. In addition to increasing the stringency of the program, we strongly recommend the 2023 rulemaking process to include the development of a mechanism that allows for responsively tightening the stringency of the program to ensure emission reduction benefits are fully realized in the event of sustained and significant innovation in the clean fuels industries.

The LCFS regulation has charted new territory in how to build a performance-based mechanism that is fundamentally market driven. CARB has deftly incorporated economic realities into the program over the years in response to market changes that the program was designed to influence. As such, LCFS includes several features designed to contain high prices and potential shortages of credits. These features include:

- Unlimited banking
- No expiration date on credits

- Fungible use of credits to mitigate deficits irrespective of the deficit-generating fuel
- Credit clearance mechanism with a price cap
- Mechanism to pull utility electric vehicle credits forward
- Ability to carry over deficits in the event credits are unavailable.

Several of these features have never been triggered but were incorporated into the regulation to provide market stability and certainty necessary to support private sector investment into the clean fuels space—investments that are foundational to transition from petroleum. From the program’s inception, minimal attention has been directed at effectively protecting clean fuel providers by providing some certainty and market stability against the potential for a market glut of LCFS credits and very low credit prices. Specifically, the program continues to exceed CI reduction targets and has a growing credit bank that now stands at over 10 million credits. The historical response to this issue has been to go through a new round of amendments to increase the stringency of the program. However, anticipating the magnitude of innovation associated with developing progressively cleaner fuels is exceedingly difficult. In short, the market has consistently exceeded the CI reduction targets under the program, and the model of waiting for a new round of amendments has resulted in missed opportunities to reduce millions of tons of climate change pollutants.

We propose that, in addition to tightening the stringency of the LCFS to achieve a minimum 30 percent reduction by 2030, CARB work with stakeholders to develop a mechanism that dynamically responds in the event of future sustained and significant CI target underestimation by further tightening the stringency. This mechanism, called an acceleration mechanism, would complement the updated overall stringency of the program, complement existing mechanisms to avoid credit shortfalls and price escalation, and better ensure that opportunities to deliver additional reductions of climate change pollutants and toxic air pollutants are not foregone. An acceleration mechanism would keep innovation, investment, and emission reductions accelerating faster than they would otherwise. We believe that an acceleration mechanism can be developed that provides clear metrics that trigger adjustments to the program as well as the necessary certainty for deficit and credit generators to plan accordingly. By incorporating an acceleration mechanism into the regulation, the program will provide the market with a clearer signal that investments in clean, low-carbon fuels will be rewarded, and that California will not leave climate change pollutant reductions “on the table” in the event the program faces the issue of significantly exceeding its CI reduction targets in the future.

We look forward to continuing to work with CARB to update the LCFS and appreciate the opportunity to provide this comment.

Regards,

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cc: Chair Liane Randolph
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