

U.S DEPARTMENT OF COMMERCE
National Oceanic and Atmospheric Administration
NATIONAL MARINE FISHERIES SERVICE
Southwest Region
501 West Ocean Boulevard, Suite 4200
Long Beach, CA 90802-4213

June 21, 2012

Mary D. Nichols, Chair California Air Resources Board 1001 I Street, PO Box 2815 Sacramento, CA 95812

Re: Use of Cap-and-Trade Auction Funds to Incentivize Ships to Reduce Speed

Dear Chair Nichols and Board Members,

We understand that the State of California's Air Resources Board (CARB) will be developing an investment plan for the auction proceeds from the cap-and-trade program to meet the goals of Assembly Bill 32 to improve public health, develop a clean energy economy and provide additional environmental and public health benefits. The National Oceanic and Atmospheric Administration's (NOAA) Office of National Marine Sanctuaries, West Coast Region and National Marine Fisheries Service, Southwest Region support the use of these proceeds to create an incentive program that rewards large ocean-going ships for slowing down while transiting off California's coast. We believe this use of the funds could achieve multiple environmental benefits important to both of our agencies.

Research has shown that large ocean-going vessels traveling at slow speeds substantially reduce their greenhouse gas emissions and nitrogen oxide and sulfur dioxide pollution. Encouraging ships to travel at slower than normal speeds can also reduce the anthropogenic effects on marine mammals by reducing the risk of lethal strikes and noise pollution in the marine environment. Identifying and minimizing impacts to endangered blue, fin and humpback whales is a priority for NOAA. We believe that creating an incentive program to encourage vessels to travel at slow speeds could be a benefit to the people and the whales offshore of California.

To be successful, the development of an incentive based slow speed initiative will require collaboration with the shipping industry and other partners. We have been in discussion with the Santa Barbara Air Pollution Control District regarding the viability of this idea and look forward to working with them and CARB to develop the idea further. We have reached out to a number of partners, including the Marine Exchanges of California, the Pacific Merchant Shipping Association, and the Sanctuary Advisory Council of Channel Islands National Marine

Sanctuaryⁱ, and received general support for what we all believe is an idea worthy of further consideration (see attached letter of support).

Thank you for your consideration of using cap and trade auction proceeds to incentivize ocean-going vessels to reduce speed and greenhouse gas emissions, and to protect endangered whales. Please contact Sean Hastings, Channel Islands National Marine Sanctuary, sean.hastings@noaa.gov or (805) 884-1472 and/or Elizabeth Petras, National Marine Fisheries Services, Southwest Region, Elizabeth.petras@noaa.gov or (562)980-3238 if you have any questions.

Sincerely,

Ju Rodney McInnis

Regional Administrator
Southwest Regional Office

National Marine Fisheries Service

William Douros Regional Director

West Coast Region

Office of National Marine Sanctuaries

cc:

Channel Islands Sanctuary Advisory Council

Louis D. Van Mullem Jr., Air Pollution Control Officer, Santa Barbara Air Pollution Control District

Enclosure

Channel Islands Sanctuary Advisory Council Support Letter

¹ In 2009, a report endorsed by the Sanctuary Advisory Council of Channel Islands National Marine Sanctuary recommended that incentive-based approaches to slow ships down be explored, specifically, to reduce ship strike risks on endangered whales. See: "Reducing the Threat of Ship Strikes on Large Cetaceans in the Santa Barbara Channel Region and Channel Islands National Marine Sanctuary: Recommendations and Case Studies" available online at: http://channelislands.noaa.gov/sac/pdf/sscs10-2-09.pdf.

Sanctuary Advisory Council CHANNEL ISLANDS NATIONAL MARINE SANCTUARY

Member/Alternate

Tourism Andrea Mills / Capt. Mat Curto

Business
Capt. Richard McKenna / Michael Gould

Non-Consumptive Recreation Debra Herring / Nicole Peters

Commercial Fishing Bruce Steele / Stephanie Mutz

Recreational Fishing
Capt. David Bacon / Merit McCrea

Education

Maria Petueli / Amanda Hendrickson

Research Dr. Robert Warner / Dr. Mark Steele

Conservation Linda Krop / Greg Helms

Public At-Large 1 Phyllis Grifman / Victor Cox

> Public At-Large 2 Eric Kett / <vacant>

Chumash Community Luhui Isha Waiya / Vennise Miller Forte

National Marine Fisheries Service Elizabeth Petras / Stephanie Koes

National Park Service Russell Galipeau / David Ashe

U.S. Coast Guard
CDR Christina Davidson / LCDR Elisa Garrity

Bureau of Ocean Energy Management Donna Schroeder / Dr. Ann Bull

U.S. Department of Defense John Ugoretz / Walter Schobel

California Department of Fish and Game Marija Vojkovich / Kristine Barsky

> California Resources Agency <vacant> / Amy Vierra

California Coastal Commission Dr. Jonna Engel / Steve Hudson

County of Santa Barbara Dianne Black / Susan Curtis

County of Ventura Lyn Krieger / <vacant>

Channel Islands Nat'l Marine Sanctuary Chris Mobley [non-voting]

Montercy Bay Nat'l Marine Sanctuary Paul Michel / Karen Grimmer [non-voting]

Gulf of the Faraliones Nat'l Marine Sanctuary Maria Brown / Brian Johnson [non-voting]

> Chair: Eric Kett Vice Chair: Bruce Steele Secretary: Phyllis Grifman

June 13, 2012

Mary D. Nichols, Chair California Air Resources Board 1001 I Street, PO Box 2815 Sacramento, CA 95812

Re: Investment of Cap-and-Trade Auction Proceeds to Incentivize Large Ocean-Going Vessels to Reduce Speed

Dear Chair Nichols:

As chair of the Channel Islands National Marine Sanctuary Advisory Council, I am writing with regard to the development of an investment plan for the use of cap-and-trade auction proceeds to help reduce greenhouse gases that contribute to climate change.

Specifically, the advisory council supports the use of auction proceeds to incentivize large ocean-going vessels to reduce speed.

The advisory council provides advice on management, use and protection of sanctuary waters. The council is comprised of 42 individuals representing the general public, tourism, business, recreational fishing, commercial fishing, non-consumptive recreation, education, research, conservation and Chumash community interests, as well as local, State and Federal government agencies.

At our May 2012 meeting, sanctuary and Santa Barbara Air Pollution Control District staff informed us of the California Air Resources Board (CARB) process to develop the investment plan. Staff further suggested that by allocating some of the auction proceeds to incentivize large ocean-going vessels to reduce their speed off the California coastline, there would be substantial reductions in greenhouse gas emissions and other environmental benefits from slower moving ships.

In a 2009 sanctuary report endorsed by the advisory councilⁱ we recommended that incentive-based approaches to slow ships down be explored, specifically, to reduce ship strike risks on endangered whales. We are familiar with the successful Vessel Speed Reduction Incentive Program at the ports of Long Beach and Los Angeles that offers monetary-based incentivizes to slow ships approaching and departing these ports, yielding significant air quality benefits.

Slowing large ocean-going vessels offers a substantial reduction of greenhouse gas emissions as well as reducing nitrogen oxide and sulfur dioxide pollution. Slower ships also provide enhanced protection of marine mammals by reducing noise and ship strike impacts on endangered blue, fin and humpback whales. Therefore, the sanctuary advisory council supports allocating auction proceeds to incentivize large ocean-going vessels to reduce their speed off the California coastline.

A unique and compelling opportunity now arises to develop an incentive-based program focused on reducing ship speeds to address the state's goals under the cap-and-trade program, and help protect endangered whales off our coast. I hope the support of our sanctuary advisory council will be given due consideration as part of the California Air Resources Board's public consultation process.

Sincerely,

Eric Kett, Chair

Sanctuary Advisory Councilii

cc: William J. Douros, Acting Deputy Director, NOAA Office of National Marine Sanctuaries
Chris Mobley, Superintendent, Channel Islands National Marine Sanctuary
Brian Shafritz, Manager, Technology and Environmental Assessment Division, Santa Barbara
County Air Pollution Control District

enclosure: Channel Islands National Marine Sanctuary Advisory Council voting results, May 18, 2012.

i "Reducing the Threat of Ship Strikes on Large Cetaceans in the Santa Barbara Channel Region and Channel Islands National Marine Sanctuary: Recommendations and Case Studies." Available online at: http://channelislands.noaa.gov/sac/pdf/sscs10-2-09.pdf.

[&]quot;The council is an advisory body to the sanctuary superintendent. The opinions and findings of this letter do not necessarily reflect the position of the sanctuary and the National Oceanic and Atmospheric Administration.

Voting Results: May 18, 2012 - Channel Islands National Marine Sanctuary Advisory Council

Voting results on a motion approving the Sanctuary Advisory Council's Executive Committee to prepare a letter to the California Air Resources Board (CARB) supporting CARB's consideration of allocating some of the cap-and-trade auction proceeds to an incentive program that would be designed to encourage reduced speeds from large ships; including a reference to a specific recommendation concerning exploring incentive programs within a ship strike report previously endorsed by the sanctuary advisory council; and supporting the council's views being mentioned at a May 24th CARB public meeting on the matter. May 18, 2012, Santa Barbara, California.

Name	Council Seat - position	Vote	
Capt. Mat Curto	Tourism – alternate	Yes	
Debra Herring	Non-Consumptive Recreation – member	Yes	
Capt. Richard McKenna	Business – member	Yes	
Linda Krop	Conservation – member	Yes	
Bruce Steele [Vice Chair]	Commercial Fishing – member	Yes	
Capt. David Bacon	Recreational Fishing - member	Yes	
Maria Petueli	Education – member	Yes	
Dr. Mark Steele	Research – alternate	Yes	
Phyllis Grifman [Secretary]	Public At Large #1 - member	Yes	
Eric Kett [Chair]	Public At Large #2 – member	Yes	
Luhui Isha Waiya	Chumash Community – member	Yes	
Elizabeth Petras	NOAA Fisheries – member	Yes	
David Ashe	National Park Service – alternate	Yes	
CDR Christina Davidson	US Coast Guard – member	Yes	
Donna Schroeder Dr. Ann Bull	Bureau of Ocean Energy Management – member Bureau of Ocean Energy Management – alternate	ABSENT	
John Ugoretz	Dept. of Defense – member	No	
Marija Vojkovich	California Department of Fish & Game - member	Yes	
<vacant></vacant>	California Natural Resources Agency - member	ABSENT	
Amy Vierra	California Natural Resources Agency – alternate		
Dr. Jonna Engel	California Coastal Commission – member	Yes	
Susan Curtis	Santa Barbara County – alternate	Yes	
Lyn Krieger <vacant></vacant>	Ventura County – member Ventura County – alternate	ABSENT	

Yes -17 No -1 Abstain -0

Ecculus: May 18, 2012 - Channel Islands Patteral Marine Sapeteary Advisory Council

Voting results on a motion approving the Sancruary Advisory Council's Executive Committee to property a letter to the California Air Resources Board (CARB) supporting CARB's consideration of allocating some of the cap-and-trade acction proceeds to an incentive program that would be designed to encourage reduced speeds from large slips; including a reference to a specific eccentrogulation concerning exploring incontive programs within a skip strike report previously codered by the anneurary advisory council; and supporting the council's views being mentioned in a http://dx.doi.org/10.1011/j.com/10.

Yes-Y Nov-1 Abstato