# **Shrinking Urban Transportation's Environmental Footprint**

from 370 U.S. Urbanized Areas

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#### **Abstract**

Concerns over rising fuel prices and greenhouse gas emissions have prompted research into the influences of built environments on travel, notably vehicle miles of travel (VMT). Based on data from 370 U.S. urbanized areas and using structural equation modeling, population densities are shown to be strongly and positively associated with VMT per capita, however this effect is moderated by the trafficinducing effects of denser urban settings having denser road networks and better local-retail accessibility. Accessibility to basic employment has comparatively modest effects as do size of urbanized area and rail transit supplies and usage. Still, urban planning and city design should be part of any strategic effort to reduce the urban transportation sector's environmental footprint.

### 1. Introduction: The Policy Context

Heightened concerns over climate change, gasoline prices, and congestion have sparked research into the influences of urban form and land-use patterns on motorized travel, notably Vehicle Miles Traveled (VMT). VMT per capita is widely viewed as the strongest single correlate of environmental degradation and resource consumption in the transport sector – as individuals log more and more miles in motorized vehicles, the amount of local pollution (e.g. particulate matter) and global pollution (e.g., greenhouse gas emissions, or GHG) increases, as does the consumption of fossil fuels, open space, and other increasingly scarce resources.

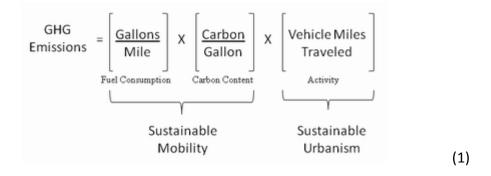
Even policy-makers have made the link. In California, where ground transportation is responsible for 38 percent of greenhouse gases, state legislators recently passed the Global Warming Solution Act (Assembly Bill 32) that calls for a 25 percent reduction in GHG emissions below the trend line by 2020, or roughly to 1990 levels — in total, the elimination of 169 million metric tons of carbon dioxide and other GHGs. Cities and counties that fail to make a good faith effort to achieve this target risk losing state transportation funding.

Controversy reigns over how climate-change targets might be met in states like

California. Within the transport sector, one view holds that GHG-reduction targets can best be achieved through "sustainable mobility" – e.g., the introduction of low-carbon fuels and new technologies that increase fuel efficiency so that Americans can continue driving their cars at will, albeit with far less GHG emissions. At the other end of the spectrum are those arguing for "sustainable urbanism" – e.g., re-designing our cities and regions so there is less of a need to drive, and if one does, over shorter distances and more efficiently (e.g., consolidate trips at one-stop mixed-use centers). Leading this conservation charge are new urbanists, environmentalists, and other advocates of smart growth who contend that a bane of modern-day living is excessive dependency on the private car. Creating more walkable, transit-friendly urban landscapes, they contend, will not only reduce VMT and thereby curb GHGs, energy

consumption, and local air pollution, but also provide for more housing and lifestyle choices.

Adapting from Mui et al. (2007), GHG emissions reductions in the transport sector will come from some combination of lowering the values of the three terms in equation 1:



Presently, the science seems to favor the sustainable mobility course. The relationships of biofuels, plug-in hybrid cars, and other technological advances to GHG emissions are deterministic – e.g., cellulosic ethanol derived from Midwest prairie grass (6 grams of CO<sub>2</sub>-equivalent per mega joule, or 6 gCO<sub>2</sub>-e/MJ) is 92% less carbon-intensive than ethanol produced from Midwest corn (76 gCO<sub>2</sub>-e/MJ) (Boies et al., 2008). The likely influences of future land-use patterns and urban form are far fuzzier. Skepticism is reflected in the initial decision of California's Air Resources Board (CARB), the state agency in charge of implementing AB 32, to assume that land-use changes, or VMT reductions, will contribute to less than 2% of the state's GHG reduction targets (2 million of the 169 million metric tons). Politicians like certainty. The U.N. Framework Convention on Climate Change report that worldwide, most GHG-reduction policies focus on technological fixes because they are far more politically acceptable (Frank et al., 2007).

Despite such skepticism, a number of climate-change forecasts place a strong emphasis on VMT reductions -- whether through re-arranging urban landscapes or regulating automobile use via prices signals or government fiat. Projections by the Center for Climate Change, a non-profit think-tank based in Washington, D.C., estimates that in the absence of substantial reductions in VMT per capita, all increases in fuel efficient and low-carbon fuels will only slow,

not reverse, the rise in per capita  $CO_2$  emissions (Condon, 2008). A study of the Seattle, Washington metropolitan area found that even with an "aggressive technology" scenario, which assumes 75 miles per gallon and cuts GHG emissions per gallon of fuel nearly in half, per capita VMT would still need to fall nearly 20 percent to achieve 2050 emission targets (Frank et al., 2007).

#### 2. Past Research

Doubts about the potential GHG-reducing effects of sustainable urbanism are understandable in light of inconsistent research findings to date. On the more optimistic end is the work of Marshall (2008). Using elasticities on the influences of population density on VMT, Marshall estimates that nationwide, reducing urban sprawl (through infill and urban growth boundaries) could make up one-half or more of the 33 percent reduction in CO<sub>2</sub> emissions thought necessary to achieve climate stabilization over the next half century. In Growing Cooler, Ewing et al. (2008) provide a similarly rosy prognosis of smart growth's climate stabilization potential. If 60 to 90 percent of new growth occurs in a compact form, the authors estimate that VMT will fall by 30 percent and cut U.S. transportation CO<sub>2</sub> emissions by 7 to 10 percent by 2050, relative to a trend line of continued sprawl. This compares to what might happen with a doubling of fuel prices in real dollar terms. A study by Ewing and Nelson (2008) commissioned by the California Air Resources Board (CARB) estimates that VMT reductions from compact development and transportation demand management could achieve 7 to 8 percent of California GHG-reduction targets, not the 2 percent estimated by CARB. In Minnesota, VMT reductions are slated to play a more prominent role, contributing to 14 percent of the state's GHG reduction targets by 2025 (Boies et al., 2008). Such estimates are informed by the work of researchers like Holtzclaw (1994), Holtzclaw et al. (2002), Dunphy and Fisher (1996), Chatman (2003), and Bailey et al. (2008) who show respectable elasticities (on the order of -0.30) between urban densities and VMT. Density combined with rail transit investments, some suggest, could yield even greater dividends: Brown et al. (2008), for instance, estimated that America's densest metropolitan areas and those with mature railway networks are the lowest carbon-emitters per capita.

Past studies on built environments have been criticized for such statistical problems as self-selection and model-specification biases (Krizek, 2003; Boarnet, 2004; Cao et al., 2007). Several studies that have sought to control for endogeneity between residential density and VMT found such weak effects that the authors concluded that feasible changes in residential densities will not have any important effects on VMT, GHG, or fuel use (Boarnet and Sarmiento, 1998; Golob and Brownstone, 2005; Bhat and Guo, 2007). Several meta-analyses of the influences of density on VMT also suggest modest effects. Ewing and Cervero (2001, p. 92) found VMT to be more strongly influenced by regional accessibility than density: "This means that dense, mixed-use developments in the middle of nowhere may offer only modest regional travel benefits". The authors estimated the "typical" elasticity between local density and VMT to be -0.05 (versus -0.20 for regional accessibility). In the handbook on *Traveler's Response to Transportation System Change: Land Use and Site Design*, Kuzmyak et al. (2003) cite a mid-point elasticity of density and VMT with similarly low values: -0.05 to -0.10.

Two factors, it should be noted, account for different assessments of the role built environments might play in driving down VMT. One is whether density is treated as a single, all-encompassing predictor or a proxy for other built-environment variables (e.g., the 4 Ds). Studies by Golob and Brownstone (2005) and Bhat and Guo (2007), for instance, express the built environment based on population density alone. In the recent works of Ewing et al. (2008), Ewing and Nelson (2008), and Marshall (2008), density serves as a stand-in for smart growth, soaking up the influences of the other 3Ds: diversity (of land uses), designs (that are pedestrian-friendly), and destination accessibility. At the extreme, very dense neighborhoods in Manhattan are also land-use diverse, highly walkable (e.g., short block face), and very accessible to other destinations (courtesy of world-class public transit, which itself can only be sustained by density). Recent analyses such as by Ewing and Nelson (2008) rely on the meta-analysis results of Ewing and Cervero (2001) wherein the additive elasticity between VMT and density, diversity, design, and destination-accessibility was set at around -0.3. An even bigger factor that appears to account for different estimates is the assumed share of future housing

stock that is new or redevelopment. In *Growing Cooler*, Ewing et al. (2008) assume the share will reach two thirds by 2050, extrapolating from the estimates of Nelson (2006) that "more than half of all development on the ground in 2025 will not have existed in 2000". In its calculations, CARB applies a more modest figure of 30 percent, more in line with the observations of Downs (2004) about the rigidity of land-use changes in contemporary America.

This study offers additional insight into the question of how much urban form, and in particular urban densities, influences VMT. Our analysis is nationwide in scope, using data from 370 urbanized areas in the United States, making the findings more generalizable, we believe, than many past studies focused on a single metropolitan area. Others who have turned to cross-sectional national-level data to address this topic include Glaeser and Kahn (2008), who quantify transportation carbon emissions of 66 large metropolitan areas using the 2001 National Household Travel Survey (NHTS). A drawback of using urbanized or metropolitan areas as data observations, however, is the possibility of aggregation biases. In our study, while the dependent variable, VMT per capita, is measured for urbanized areas at large, some of the key built-environment predictors, notably accessibility to jobs and retail activities, are calculated at a fairly disaggregate scale, measured by averaging values for all 500 meter grid cells within each urbanized area. In addition, we turn to structural equation modeling (SEM) to build and estimate a path model that accounts for possible two-way relationships among variables, thus statistically controlling for possible endogeneity problems. While the analysis is cross-sectional, which limits the ability to draw cause-effect inferences, we believe that the robustness of the data set combined with the successful estimation of a structural equation model yield results of policy relevance. The paper ends with a discussion on what our research findings imply for climate-change and energy-conservation policies.

## 3. Research Approach and Data

Initially, we attempted to model the influences of temporal changes in various measures of built environment on VMT per capita during the 1993-2003 period, however data incompatibility problems prompted us to focus on cross-sectional relationships for 2003. For

example, VMT data obtained from *Highway Statistics*, published annually by the Federal Highway Administration, are available for 400 urbanized areas in 2003 however in 391 cases geographical boundaries differed in 1993. The 400 urbanized areas with fully reported VMT data were matched with the 2000 census and other data sources, however geographical inconsistencies across sources forced us to drop 30 cases, resulting in a database with 370 urbanized area observations, shown in Figure 1.

As discussed earlier, our key research question was: "Do built-environment variables, notably density and destination accessibility, significantly influence VMT per capita, controlling for other predictors, and if so, what is the relative magnitude of influences?" Density and Destination-Accessibility are two of the "4 Ds" that influence travel behavior (Cervero and Kockelman, 1997; DKS Associates, 2007). Our analysis examines the influences of population as well as employment densities. As noted earlier, the verdict on density's impacts on travel are quite mixed. In our analysis, Destination-Accessibility represents relative access of households to jobs as well as retail activities. Past research, as summarized in Ewing and Cervero (2002), generally shows Destination-Accessibility to be a far stronger predictor of travel behavior than Density. Because of both data limitations and the aggregate nature of our data, we were unable to directly measure the other two "Ds" of the built environment: Diversity (or land-use mix) and Design (generally expressed in terms of walkability measures). Our research does, however, include proxies of these two additional Ds: Destination-Accessibility, wherein high values (computed and averaged over 500m grid cells for urbanized areas) generally reflect diverse, or mixed-use, environments; and Road Density, wherein high values denote high road coverage and thus relatively good connectivity for pedestrians and cyclists.

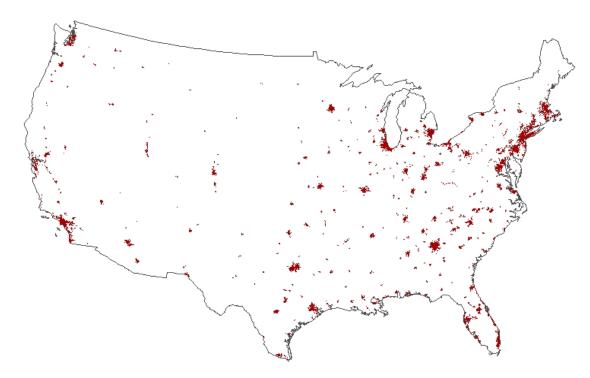


Figure 1. Geographic Boundaries of 370 U.S. Urbanized Areas, 2000 (U.S. Census 2000)

Given the complex nature of relationships between built environments, travel, and other factors, we turned to Structural Equation Modeling (SEM) to construct and estimate a predictive model. As a modeling tool, SEM has gained acceptance in a range of fields in recent years, including education, psychology, public health, and transportation (Zhu et al., 2006; Golob, 2001). The technique involves simultaneously measuring the covariance structure of multiple variables along designated paths so as to establish associative relationships. SEM is particularly useful for teasing out complex multivariate data structures and in particular for tracing through the relative direct and indirect effects of variables on each other. Maximum Likelihood Estimation (MLE) allows both one-way and two-way relationships between variables to be modeled. In case of two-way relationships (i.e., non-recursive structures), potential endogeneity biasing effects are statistically corrected through MLE.

An initial step in conducting SEM is to postulate causal (or more loosely, associative) relationships, typically expressed using a path diagram. As an exploratory technique, SEM

allows the research to add or drop variables and paths, and to change the directionality of paths, based on changes in statistical fit, overall model performance, and judgment (presumably informed by a priori theory). The analyst faces a trade-off between presenting a complete model that captures every possible relationship, but as a result is potentially complex and difficult to decipher, and a simpler, parsimonious structure that is more interpretable and captures the essence of relationships (yet potentially omits nuanced, indirect effects). We started out with a fairly complex path model, however through several iterations, we settled on a model with reasonably good statistical fit, was interpretable, and within the data constraints we faced, informed our core research question.

Figure 2 presents the path diagram for the SEM results presented in this paper. The criss-crossing of arrows suggests a complex set of relationships, which no doubt characterizes this topic, however the diagram actually captures the influences of just a handful of dimensions that bear on travel. The key policy, or dependent, variable of interest, VMT/Cap, lies at the top of the diagram, with predictor variables directly feeding into it via path arrows, or indirectly through via other predictors and intermediate steps. The key predictor variables of interest, those related to the built environment, are represented by density and accessibility variables (shown at the bottom of the diagram). Other variables in the model served mainly as statistical controls, reflecting factors like transportation supply (e.g., Roadden -- Road Density), travel choices (e.g., Autocom% -- automobile commute shares), and socio-demographic factors (e.g., HHinc -- household income). While we originally attempted to estimate non-recursive relationships, recursive estimates (without two-way arrows between variables) yielded the best, most interpretable results.

Table 1 defines Variable names shown in the path diagram of Figure 2, along with data sources, the geographical scale of calculation, and descriptive statistics. Two geographical scales, we note, were used for computing variables. Values for the most aggregate variables were drawn from each urbanized area as a whole (e.g., for VMT/Cap and HHinc variables).

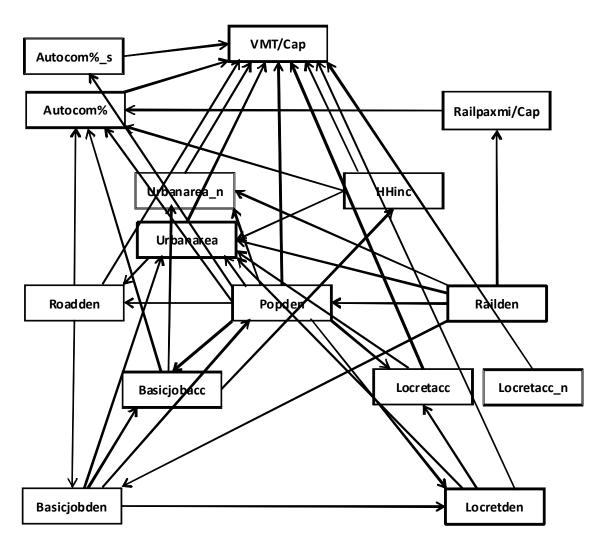


Figure 2. Path Diagram of Factors Influencing VMT per Capita Among 370 U.S. Urbanized Areas, 2003

Table 1. Variable Descriptions, Sources, and Statistics for 370 U.S. Urbanized Areas

			Descriptive Statistics	
Variable Name	Variable Description	Data Source & Computations	Mean	Std. Dev.
Travel Variables				
VMT/Cap	Vehicle Miles of Travel per Capita, 2003; daily vehicle miles per person	FHWA, <i>Highway Statistics 2003</i> , Section V, Table HM71 & HM72	23.36	6.16
Autocom%	Percent of commute trips by private automobile, mean estimate, 2000 and averaged over 500 m grid cells from GIS Raster files		91.40	3.68
Railpaxmi/Cap	Rail Passenger Miles per Capita, for 2003 year	I Passenger Miles per Capita, for 2003 year  APTA, Public Transportation Fact  Book, 53th Edition; FHWA, Highway  Statistics 2003		57.43
Transportation Supply Variables				
Roadden	Roadway infrastructure density, 2003; directional miles of roadway per square mile of urbanized land area  FHWA, Highway Statistics 2003		8.35	2.95
Railden	Rail infrastructure density, 2003; one-way directional fixed-guideway track miles per 10,000 square miles of urbanized land area	APTA, Public Transportation Fact Book, 53th Edition; FHWA, Highway Statistics 2003	214.21	1,315.90
Built				
Environment Variables				
Popden	Population density, 2003; persons per square mile, in 1000s	FHWA, Highway Statistics 2003	1,718.59	878.94
Basicjobden	Basic employment density, 2003; mean number of basic (export-industry) jobs per square mile	Department of Commerce, County Business Patterns Zip Code Series (CBP-Z); FHWA, Highway Statistics 2003; basic jobs were distributed to Job centers with 5000 or more workers and assigned to urbanized areas.	413.07	247.78

	Variable Description	Data Source	Descriptive Statistics	
Variable Name			Mean	Std. Dev.
Locretden	Local-serving retail employment density, 2003; mean number of local-serving (retail, service, and trade) jobs per square mile, a proxy for intensity of retail/shopping activities	Department of Commerce, County Business Patterns Zip Code Series (CBP-Z); FHWA, Highway Statistics 2003; local-serving jobs were distributed to retail clusters with 1000 or more retail jobs and assigned to urbanized areas.	137.77	76.72
Basicjobacc	Basic-employment accessibility index, mean estimate, 2003; mean number of basic-industry jobs within 30 minutes travel time on highway networks across 500 m grid cells of urbanized area, weighted by number of households in grid cell	Department of Commerce, County Business Patterns Zip Code Series (CBP-Z); Bureau of Census, 2000 Census, STF-1A; Bureau of Transportation Statistics, NHPN version 2004.06: GIS shapefiles in National Transportation Atlas Database 2006; computed and average of 500 m grid cells from GIS Raster files	139.03	643.20
Locretacc	Local retail accessibility index, mean estimate, 2003; proxy for accessibility to retail activities, computed as mean number of local retail-service-trade jobs within 30 minutes travel time on highway networks across 500 m grid cells of urbanized area, weighted by number of households (in 1,000s) in grid cell	Department of Commerce, County Business Patterns Zip Code Series (CBP-Z); Bureau of Census, 2000 Census, STF-1A; Bureau of Transportation Statistics, NHPN version 2004.06: GIS shapefiles in National Transportation Atlas Database 2006; computed and average of 500 m grid cells from GIS Raster files	40.37	97.09

Variable Name	Variable Description	Data Source & Computations	Descriptive Statistics	
			Mean	Std. Dev.
Urbanized Area Control Variables				
Urbanarea	Urbanized area, in square miles, 2003	FHWA, Highway Statistics 2003; Bureau of Census, 2000 Census, GIS shape files	240.77	431.75
HHinc	Household Income, median, 2000, in 1000 US\$	Bureau of Census, 2000, STF 1A	44.16	10.51
Interactive Variables				
Autocom%_s	Percent of commute trips by private automobile in South Region of US, mean estimate, 2000	CTPP, Part 3, 2000 Census; computed and averaged over 500 m grid cells from GIS Raster files	13.01	31.62
Urbanarea_n	Urbanized area, in square miles, 2003 in Northeast Region of US	FHWA, Highway Statistics 2003; Bureau of Census, 2000 Census, GIS shape files	48.14	302.45
Locretacc_n	Local retail accessibility index in Northeast Region of US, mean estimate, 2003; proxy for accessibility to retail activities, averaged over 500 m grid cells of urbanized area, weighted by number of households (in 1000s) in grid cell	Department of Commerce, County Business Patterns Zip Code Series (CBP-Z); Bureau of Census, 2000 Census, STF-1A; Bureau of Transportation Statistics, NHPN version 2004.06: GIS shapefiles in National Transportation Atlas Database 2006;	7.72	59.26

Abbreviations: FHWA (Federal Highway Administration); APTA (American Public Transit Association); CTPP (Census Transportation Planning Package); CBP (County Business Patterns); GIS (Geographic Information Systems); STF (Summary Tape File); NHPN (National Highway Program Network)

For the Destination-Accessibility variables (Basicjobacc and Locretacc) as well as automobile commute shares (Autocom%), values were first calculated for each 500 meter grid cell within an urbanized area; resulting values were then summed over all grid cells in the urbanized area, and this value was then divided by the number of grid cells, yielding an "average". Thus accessibility to basic jobs and local retail activities was based on a small geographical scale of analysis, however the value reported for each urbanized area represents an arithmetic average.

The path diagram in Figure 1, it should be noted, contains several interaction terms. These terms captured unique effects of predictor variables for certain regions of the U.S. For example, Locretden\_n expresses the influences of local-serving retail density in the 151 urbanized areas of the 9 states that make up the northeast region of the country. Such regional interaction terms allowed us to express how relationships of key variables that influence VMT per capita differed across the country, thus for fixed effects (e.g., cultural, historical, geopolitical factors).

Lastly, since they are key variables in our analysis, the computations of the two

Destination-Accessibility variables – Basicjobacc and Locretacc – deserve further explanation.

Destination-Accessibility reflects the ability to reach destinations, increasing as a function of spatial proximity and transportation mobility. Our index is based on an isochronic measure, representing the cumulative count of activities (i.e., jobs) that can be reached within a given travel time over a transportation network (in our case, within 30 minutes travel time of an urbanized area's highway network under free-flow conditions (Wachs and Kumagai, 1973; Cervero, 2005; Levinson and Krizek, 2005). We again emphasize that ours is a fairly fine-grained measure, computed for each 500 m grid cell within an urbanized area, with the mean of all grid cells representing the "average" measure accessibility for an urbanized level (weighted by the number of households in each grid cell). Mathematically, the mean basic-job accessibility value for each urbanized area in 2003 was computed as:

$$Basicjobacc_k = \frac{\sum_{i=1}^{NG_k} (hh_i \cdot \sum_{j} W_j \cdot bjworkers_j)}{NG_k}$$

$$Basicjobacc_{k} - \frac{\sum_{i=1}^{NG_{k}} \left(hh\right]_{i} \cdot \sum_{j} \left[W_{j} \cdot bjworkers_{j}\right)}{NG_{k}}$$
(2)

Where,

 $i: 500 \text{ m grid cell } i \text{ (i = 1 to NG}_k)$ 

j: job center j in the U.S. (j=1 to 4,446)

k: urbanized area k (k= 1 to 370)

NG<sub>k</sub>: # of 500 m grid cell in urbanized area k

hh<sub>i</sub>: # of household on 500 m grid cell i (Year 2000)

bjworkers<sub>i</sub>: # of basic job workers in job center j (Year 2003)

W<sub>i</sub>: W<sub>i</sub> equals 1 if cij <cij\* and 0 otherwise

cij: travel time between centroid of grid i and j

cij\*: the predetermined highway network commuting time from i to j within which basic jobs are cumulatively counted (30 minutes).

Local retail accessibility (Locretacc) was similarly computed:

$$Locretacc_{k} - \frac{\sum_{i=1}^{NG_{k}} \left(hh \right)_{i} \cdot \sum_{j} \left[W_{j} \cdot lrworkers_{j}\right)}{NG_{k}}$$
(3)

Where,

 $i: 500 \text{ m grid cell } i \text{ (i = 1 to NG}_k)$ 

j: local retail center j (j=1 to 6,754)

k: urbanized area k (k= 1 to 370)

NG<sub>k</sub>: # of 500 m grid cell in urbanized area k

hh<sub>i</sub>: # of household on 500 m grid cell i (Year 2000)

Irworkers<sub>i</sub>: # of local retail workers on local retail center j (Year 2003)

W<sub>i</sub>: W<sub>i</sub> equals 1 if cij <cij\* and 0 otherwise

cij: travel time between centroid of grid i and j

cij\*: the predetermined highway network travel time from i to j within which the local-retail jobs are cumulatively counted (30 minutes).

Figure 3 maps basic job and local retail accessibility levels within 30 minute highway network travel times for 500 meter grid cells that were computed for one of the urbanized areas, Fresno, California. Lighter shades reflect higher accessibility levels. The values recorded for this one urbanized area were averaged over all the 500 meter grid cells, to derive a metric on basic job and local retail accessibility for the "typical" household in the region.

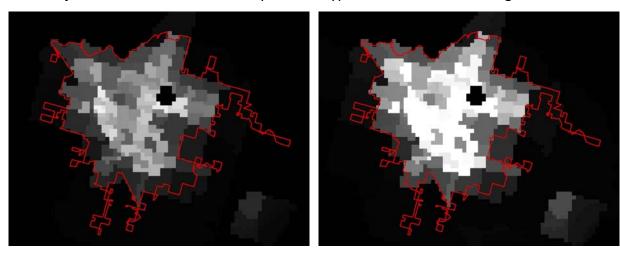


Figure 3. Basic Job Accessibility (left) and Local Retail Accessibility (Right) for 30 minute Travel-Time Isochrones, plotted for 500 meter Grid Cells, Fresno, California, 2000

## 4. Empirical Results and Interpretations

The path model shown earlier in Figure 1 was estimated using the AMOS 7.0 software package. Initially, two Structural Equation Models were estimated, one expressing variables in Table 1 using a logarithmic scale and the other expressing them in linear (non-logarithmic) form. Since the two models produced similar goodness-of-fit statistics and significant levels for key predictors, we opted to present the logarithmic model results. An advantage of a log-linear

model is that parameter estimates represent elasticities, reflecting the relative sensitivity of VMT per capita to a 1 percent increase in each predictor variable, holding other factors constant.

Table 2 presents the SEM results. The rows of the table show independent variables that directly influence VMT/Cap as well as those that influence the dependent variable indirectly via other predictors. Interaction variables that capture the unique influences of several predictors in particular regions of the country are also shown. Coefficients on direct paths and indirect paths are also, along with total (direct + indirect) coefficient.

The bottom of Table 1 shows the summary statistics of the model. Multiple measures of fit are typically used in interpreting SEM output. In addition to Chi-Square, Kline (1998) and Fan et al. (2000) recommend the use of these four goodness-of-fit measures (with their corresponding cutoff values shown):

- Comparative Fit Index: CFI (>.90)
- Normed Fit Index: NFI (>.95)
- Non-normed Fit Index: NNFI (or the Tucker-Lewis Index: TLI) (>.90)
- Root Mean Square Error of Approximation: RMSEA (≈.05)

Our model satisfied the first three criteria and approximated the fourth. Additionally, all path coefficients were statistically significant at the 0.05 probability level, as detailed in Table 3.

Figure 2 plots the elasticities of seven independent variables that directly affect VMT/Capita along with three interaction variables. The strongest predictors are population densities, automobile commuting modal shares, and roadway density, followed by household income. The direct effects of population density are quite high, yielding an elasticity estimate well above that found in most past studies (Ewing and Cervero, 2001). High automobile

commuting shares are, as expected, also strongly associated with high VMT/capita, with the highest elasticity in the southern region of the U.S. (elasticity = .602 + .027 = .629). This is consistent with recent findings of Glaesar and Kahn (2008) that per capita emissions are largest

Table 2. Structural Equation Model, log-log estimation: Model Summary Dependent Variable: VMT/Cap

Independent Variables	Direct	Indirect	Total	
	Coefficient	Coefficient	Coefficient	
<u>Direct</u>				
Popden	604	.223	381	
Roadden	.419	005	.415	
Autocom%	.602	.000	.602	
HHinc	.260	052	.209	
Locretden	.097	.024	.121	
Locretacc	.079	.013	.091	
Urbanarea	.036	019	.017	
<b>Interaction</b>				
Locretacc_n	140	.000	140	
Urbanarea_n	.121	.000	.121	
Autocom%_s	.027	.000	.027	
<b>T</b>				
<u>Indirect</u>		075	055	
Basicjobden	-	075	075	
Basicjobacc	-	.018	.018	
Railpaxmi/Cap	-	002	002	
Railden	-	003	003	
Summary Statistics				
-		270		
N	370			
Chi-Square	263.038			
df	56			
Chi-Square/df	4.697			
CFI (>.900)	.969			
NFI (>.950)	.961			
NNFI (>.900)	.942			
RMSEA (≈.05)		.100		

**Table 3. SEM Path Estimations (Elasticities)** 

To		From	Coefficient	P-value
VMT/Cap	<	Autocom%	.602	.025
VMT/Cap	<	Autocom%_s	.027	.000
VMT/Cap	<	Hhinc	.260	.000
VMT/Cap	<	Locretden	.097	.000
VMT/Cap	<	Locretacc_n	140	.000
VMT/Cap	<	Popden	604	.000
VMT/Cap	<	Roadden	.419	.000
VMT/Cap	<	Urbanarea	.036	.036
VMT/Cap	<	Urbanarea_n	.121	.000
VMT/Cap	<	Locretacc	.079	.000
Autocom%_s	<	Popden	931	.000
Autocom%	<	HHinc	070	.000
Autocom%	<	Popden	039	.000
Autocom%	<	Railpaxmi/Cap	004	.000
Autocom%	<	Roadden	.029	.000
Autocom%	<	Basicjobacc	.007	.000
Railpaxmi/Cap	<	Railden	.707	.000
Urbanarea_n	<	Popden	152	.001
Urbanarea_n	<	Railden	.091	.000
Urbanarea_n	<	basicjobacc	056	.000
Urbanarea	<	basicjobden	.233	.036
Urbanarea	<	Hhinc	579	.000
Urbanarea	<	Locretden	394	.002
Urbanarea	<	Popden	970	.000
Urbanarea	<	Railden	.073	.000
Urbanarea	<	Locretacc	.749	.000
Roadden	<	Popden	.422	.000
Roadden	<	Urbanarea	047	.006
HHinc	<	Basicjobacc	.099	.000
Popden	<	Basicjobden	.466	.000
Popden	<	Railden	.024	.000
Locretacc	<	Locretden	.340	.047
Locretacc	<	Popden	.977	.000
Locretden	<	Basicjobden	.722	.000
Locretden	<	Popden	.230	.000
Basicjobacc	<	Basicjobden	.605	.000
Basicjobacc	<	Popden	.810	.000
Basicjobden	<	Railden	.057	.000
Basicjobden	<	Roadden	.303	.005

in southern metropolitan areas. From Figure 2, high provisions of road infrastructure are also associated with high VMT/Capita as is the control variable, household income.

Figure 4 shows that the direct influences of local retail density and accessibility on VMT per capita are fairly modest, as is the effect of urban area size. High densities and access to retail, service, and trade activities are seen to have an inducement effect on motorized travel, consistent with the arguments of Crane (1996) that high accessibility lowers transportation costs, thus spawning more travel. High retail densities, we note, reflects the clustering of retail activities in shopping centers and indoor malls (owing in part to how this variable was measured -- 1,000 or more retail-service jobs assigned to retail clusters). High accessibility to and densities of major retail shopping centers likely induce travel not only by spurring shopping (particularly large-volume purchases) but also due to factors like site designs (e.g., plentiful free parking) that promote private-car access. The northeast region, we note, represents an exception, with a net elasticity of -0.061 (0.079-0.140). This could reflect the presence of more walkable neighborhoods with traditional retail districts in many northeastern cities vis-àvis other parts of the U.S. The other key non-residential land-use variables in the data set basic job density and accessibility – had no statistically significant direct effects on VMT/capita, operating instead indirectly through other variables.

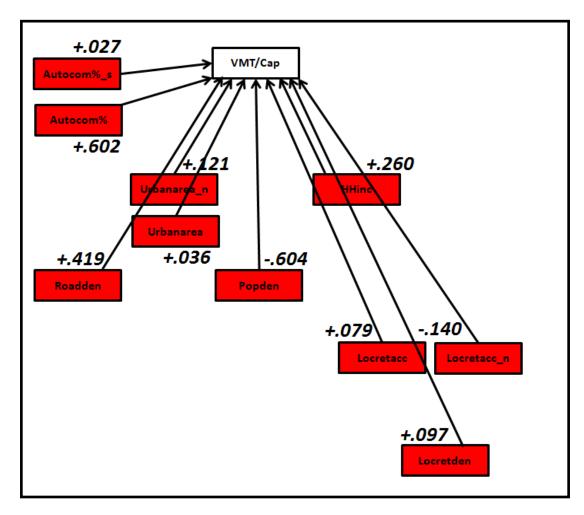


Figure 4. SEM Path Diagram: Direct Effects

Urban railway supply and ridership were hypothesized to be significant negative correlates of VMT/capita. Tables 2 and 3 reveal the relationships were very weak and indirect. Other researchers have found stronger effects. Bailey et al. (2008) found that public transit in the U.S. influenced VMT directly as well as secondarily through land-use effects. Availability of a rail station within ¾ mile and a bus stop within ¼ mile of one's residence was associated with fewer miles driven. The authors estimate that without any public transit services, American households would drive 102.2 more miles per year, adding 37 million metric tons. Brown et al. (2008) also show an association: among of the 100 largest U.S. metropolitan areas, New York and San Francisco rank first and second in passenger miles of rail transit usage per capita and fourth and 20<sup>th</sup> in carbon footprint per capita. Since transit and land-use relationships unfold over time, in the case of our analysis, we suspect that the absence of reliable longitudinal data limited our ability to capture large significant relationships between railway track mileage and VMT/capita.

The remainder of this section discusses the results of Tables 1 and 2 in greater detail, focusing on the direct and indirect of built-environment variables. Diagrams that trace the cumulative effects of indirect paths on VMT/capita are used to estimate "net" elasticities.

#### 4.1 Direct and Indirect Effects of Population Density

The direct elasticity between population density and VMT/capita among the 370 urbanized areas is fairly high: all else being equal, a doubling of population density is associated with a 60 percent decline in VMT per capita. However this significant negative direct effect is

offset by positive indirect effects (22 percent), yielding a net, or total, elasticity of -0.381.

The positive indirect effects of population density on VMT/capita are revealed by the paths shown in Figures 5a and 5b. The top left panel of Figure 5a shows that high population density lowers VMT/capita through its association with lower auto-commuting shares (with composite indirect elasticities of -0.039\*0.602 and -0.931\*0.027, or 0.024 and -0.025, respectively). The top right panel of Figure 5a shows that the tendency of urbanized areas with high population densities to consume less land area (holding other factors constant) further lowers VMT/capita (slightly more in the northeast region), though again the composite indirect effect is quite modest.

The remaining indirect effects shown in Figures 5a and 5b are positive, offsetting the negative association of population on VMT/capita. The bottom left panel of Figure 3a shows that areas with higher population densities tend to also have higher road infrastructure densities, a factor which induces travel. This estimated indirect effect is quite high: +0.177 (0.422\*0.419). While dense urban areas do not generally build new road capacity any faster than less dense ones (Carruthers and Ulfarsson, 2008), historically transportation infrastructure investments have been targeted at the nation's densest, largest urbanized areas. The top left panel of Figure 3b shows the other significant positive and off-setting indirect effect: via the influences of population density on local retail accessibility and urbanized area size. Dense urban sets tend to enjoy relatively high retail accessibility which, as discussed earlier,

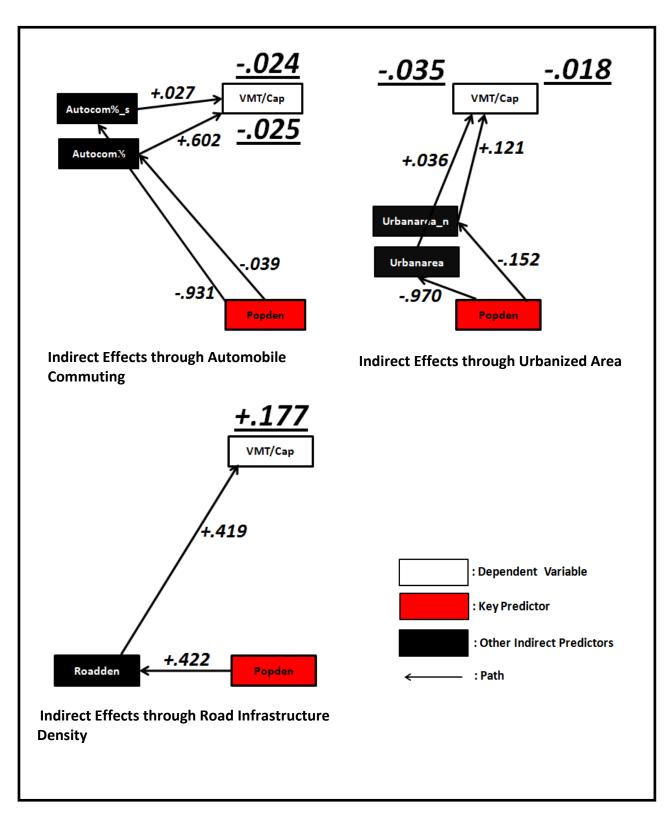


Figure 5a. Indirect Effects of Population Density on VMT/Capita, Via Automobile Commuting, Urbanized Area, and Road Infrastructure Density

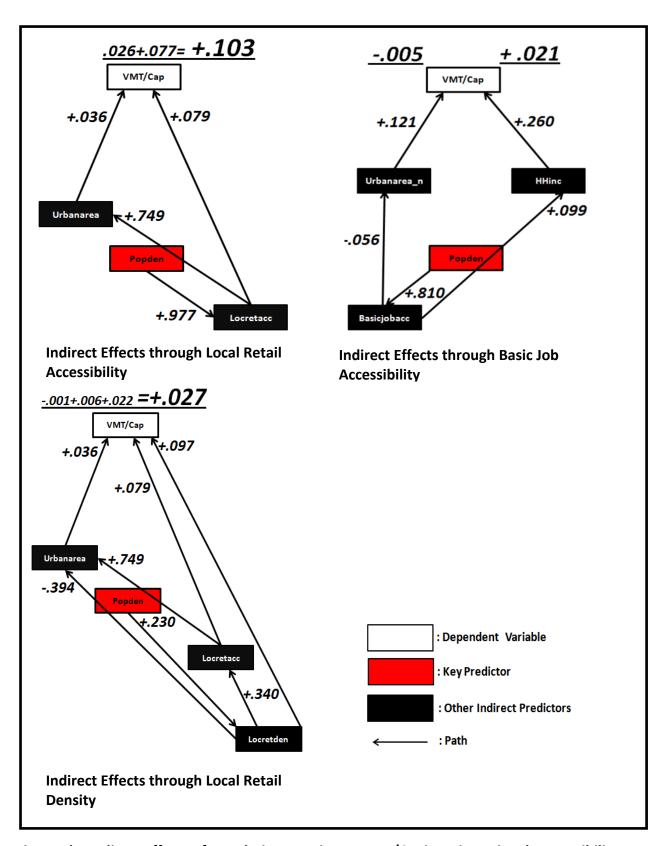


Figure 5b. Indirect Effects of Population Density on VMT/Capita, Via Basic Job Accessibility, Local Retail Accessibility, and Local Retail Density

correlates with high VMT/capita. This positive indirect effect (0.977\*0.079 = 0.077) is supplemented by a positive association between retail accessibility and urban-area size, which tends to further increase VMT/capita (0.977\*0.749\*0.036 = 0.026). The other positive indirect effects shown in Figure 5b are fairly moderate in size, reflecting the influences of basic job accessibility [operating through urbanized area size (for an indirect effect of 0.810\* -0.056\*0.121 = -.005) and household income (indirect effect of 0.810\*0.099\*0.260 = 0.021), for a net effect of 0.016] and local retail density (operating through a host of intermediaries that produce a net indirect effect of 0.027).

The net overall indirect influences of the intermediate factors shown in Figures 5a and 5b equal 0.223 (-0.024 -0.025 -0.035 -0.018 +0.177 +0.103 +0.016 +0.027). In sum, the strong negative elasticity between population density and VMT/capita of -0.604 is offset by the moderate positive association between population density and three factors that increase VMT/capita -- road density, urbanized area size, and retail accessibility – yielding a total net elasticity of -0.381. That is, weighing intermediate effects, a doubling of population densities is associated with a 38 percent decline VMT per capita, holding other factors constant. This net effect, we note, is close to the simple product-moment correlation between population density and VMT/capita of -0.417. The reconstitution of a simple correlation coefficient by the sum of direct and indirect path coefficients suggests a fairly well specified model that captures the predominant influences of the policy variable, in our case "population density", on the dependent variable, "VMT/capita" (Asher, 1981).

### 4.2 Indirect Effects of Basic Job Density

The SEM results in Tables 2 and 3 showed that basic job density and accessibility influences VMT/capita indirectly. Figure 6 traces several of the indirect paths of basic job accessibility. The strongest indirect effect is shown in the top left panel of Figure 6. Consistent with traditional urban location theory (Lowry, 1968), basic employment prompts the formation of households, with the resulting higher densities associated lower VMT/capita. Settings with higher population densities tend to be less sprawled which further drives down VMT/capita. The net indirect influence of basic job density operating through these two intermediate variables is -0.290 [(0.466\*-0.604) + (0.466\*-0.970\*0.036) + (0.233\*0.036)]. The top right panel of Figure 6 reveals a more complex set of intermediate steps between basic job density and VMT/capita, operating through local retail accessibility and density as well as urbanized area size, yielding a positive indirect effect of +0.086. The effects of basic job density on basic job accessibility and other intermediaries, shown in the bottom left panel of Figure 6, are fairly small. Overall, the intermediate positive influence of basic job density on population density and its corresponding negative impacts on VMT/capita exceed the positive indirect effects shown in Figure 4, producing a net negative indirect effect of -0.075.

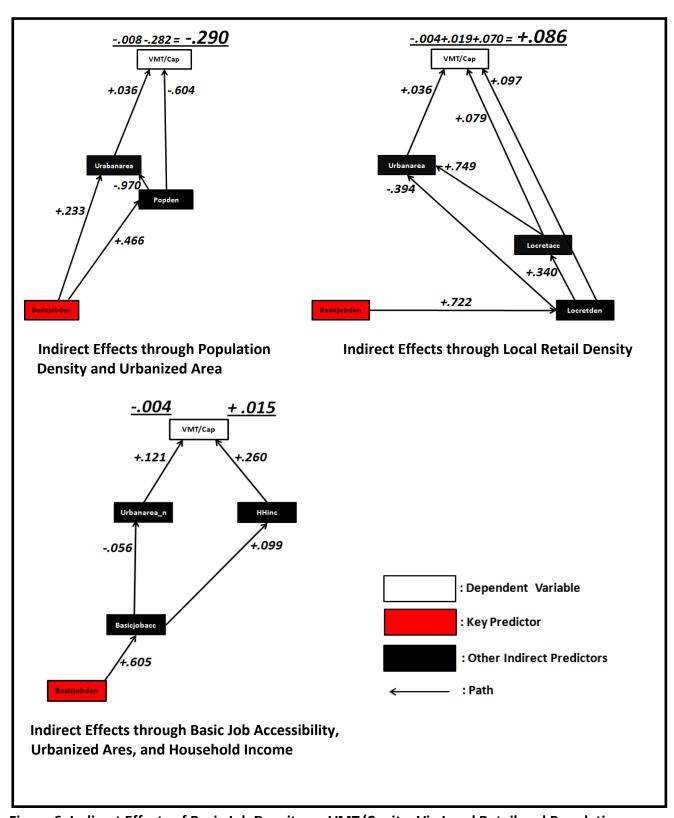


Figure 6. Indirect Effects of Basic Job Density on VMT/Capita, Via Local Retail and Population Density, Urbanized Area, Basic Job Accessibility, Household Income, and Urbanized Area

### 5. Conclusion

Nationwide, VMT is steadily rising. Between 1970 and 2005, average annual VMT per household increased almost 50 percent in the U.S., from 16,400 to 24,300 (Bureau of Transportation Statistics, 2007). With rising VMT, increased GHG emissions are inevitable given prevalence of internal combustion engines as a means of propulsion. Indeed, carbon emissions from highway transport in major metropolitan areas are estimated to have increased by 8.6 percent from 2000 to 2005, faster than VMT growth (Brown et al., 2008).

A debate has ensued over the potential role of the built environment, and particularly compact growth, in stabilizing global climates. Our research, drawn from the experiences of 370 U.S. urbanized areas in 2003, reveals that higher population densities are strongly associated with reduced VMT/capita. The high direct elasticity of -0.604, however, if offset by the travel-inducing effects of denser roadway infrastructure and higher access to retail shopping and services typically found in dense urban settings. Our best estimate of the net elasticity of population density and VMT/capita is -0.381. While we sought to directly measure destination accessibility in our models, we believe that for the most part, population density functioned as a surrogate, at least in part, of the other D's of the built environment, namely designs that are pedestrian-friendly and diverse land uses.

The positive association of population density and road density, and the countervailing influence this has on VMT, could be called the "Los Angeles Effect". The city of Los Angeles averages the highest overall population density in the U.S., matched by a thicket of criss-

crossing freeways and major arteries that form a dense road network (Eiden, 2005). The city also averages the highest levels of vehicular travel per capita and the worst traffic congestion in the U.S., according to the Texas Transportation Institute (Schrank and Lomax, 2007). Eiden (2005, pp. 7-8) calls this dysfunctional combination of high population and road densities the "worst of all worlds" and concludes that "because traffic congestion increases exponentially with car density and city size, so do the externalities associated with car travel".

Our research findings are consistent with those of other researchers who claim that urban planning and city design should be part of the solution in stabilizing global climates.

While our study found a moderately strong negative elasticity between population density and VMT per capita, we also found that the positive association between neighborhood density and roadway provisions as well as retail accessibility moderated these effects. By extension, this suggests that the largest VMT reductions would come from creating compact communities that have below-average roadway provisions, more pedestrian/cycling infrastructure, and inneighborhood retail activities that invite non-motorized travel.

Our findings lend further credence to the accumulating body of evidence that the built environment should not be written off and in some settings could very well play a significant role in lowering VMT, GHGs, and petroleum consumption. Pricing, city design, and urban management work on the demand side of the transportation sector's energy/carbon equation. Bio-fuels, plug-in hybrids, and technological advancements can provide supply-side fixes. To excessively skew public policy in one direction risks falling far short of climate-stabilization and

energy conservation targets. City design, along with other demand-side strategies such as carbon and congestion pricing, should supplement supply-side strategies to the degree possible. Fortunately, the two sets of strategies are often complements. Higher motoring prices, for example, promote compact development, a built form suitable to fleets of lightweight, low-emissions vehicles. A strategic and balanced policy of sustainable mobility and sustainable urbanism, we believe, offers the best hope of shrinking the urban transportation sector's environmental footprint in coming years.

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